# EPPING FOREST DISTRICT COUNCIL COUNCIL MINUTES

Committee: Council Date: 14 February 2012

Place: Council Chamber, Civic Offices, Time: 7.30 - 9.12 pm

High Street, Epping

**Members** Councillors K Angold-Stephens (Chairman), B Rolfe (Vice-Chairman), **Present:** K Avey, A Boyce, Mrs T Cochrane, R Cohen, Mrs D Collins, D Dodeja,

C Finn, Mrs R Gadsby, P Gode, Mrs A Grigg, Ms J Hart, D Jacobs. Mrs S Jones, J Knapman, Mrs J Lea. L Leonard, P Keska. A Lion, J Markham. Mrs M McEwen, A Mitchell MBE, G Mohindra. J Philip. Mrs C Pond, B Sandler, Mrs M Sartin, Mrs P Smith, P Spencer, D Stallan, Mrs J Sutcliffe, H Ulkun, Mrs L Wagland, G Waller, Ms S Watson, A Watts, Mrs E Webster. C Whitbread. Mrs J H Whitehouse. J M Whitehouse.

D Wixley and J Wyatt

Apologies: Councillors R Barrett, R Bassett, W Breare-Hall, Ms R Brookes, K Chana,

J Hart, D C Johnson, Ms Y Knight, R Morgan, S Murray, S Packford,

W Pryor and Ms S Stavrou

Officers D Macnab (Acting Chief Executive), C O'Boyle (Director of Corporate Support Services). R Palmer (Director of Finance and ICT). I Willett (Assistant to the

Services), R Palmer (Director of Finance and ICT), I Willett (Assistant to the Chief Executive), G Lunnun (Assistant Director (Democratic Services)), T Carne (Public Relations and Marketing Officer), C Pasterfield (Principal

Valuer/Surveyor) and A Hendry (Democratic Services Officer)

#### 107. WEBCASTING INTRODUCTION

The Assistant to the Chief Executive reminded everyone present that the meeting would be broadcast live to the Internet, and that the Council had adopted a protocol for the webcasting of its meetings.

#### 108. MINUTES

#### **RESOLVED:**

That the minutes of the Council meeting held on 13 December 2011 be taken as read and signed by the Chairman as correct record subject to the following:

- (a) deletion of the word "of" in the sub-heading of minute 98(h); and
- (b) substitution of the words "Council property or property managed by the Council" for the words "the Council's website and vehicle fleet" in that minute.

#### 109. DECLARATIONS OF INTEREST

(a) Pursuant to the Council's Code of Member Conduct, Councillor Smith declared a personal interest in agenda item 15 (Joint Arrangements and External Organisations – Grange Farm Managing Trustees) by virtue of being a Council-

nominated member of the Trust and current Chairman of the Trust. The councillor advised that she had determined that her interest was prejudicial and that she would leave the meeting for the consideration of the matter.

(b) Pursuant to the Council's Staff Code of Conduct, Mr D Macnab, Acting Chief Executive declared a personal interest in agenda item 12 (Committee for the Appointment of a Chief Executive) by virtue of the references to him in that report. He advised that he had determined that his interest was prejudicial and that he would leave the meeting for the consideration and voting on the matter.

#### 110. ANNOUNCEMENTS

#### (a) Announcements by the Chairman of the Council

#### (i) Introduction

The Chairman expressed belated Happy New Year wishes to members of the Council. He also reminded members that no refreshments would be provided after this meeting.

#### (ii) Attendance at Events

The Chairman reported on his attendance at the Epping Town Old People's Welfare Association Christmas lunch held at Pelly Court Epping on 14 December 2011.

The Chairman announced that the British Aerosol Manufactures had awarded a highly commended award to the Council for running the best Recycling Communication Campaign that included empty aerosols. He advised that he had attended a presentation of the award together with the Vice Chairman of the Council and the Environment Portfolio Holder.

The Chairman thanked members for attending the Civic Carol Service held at the Loughton Methodist Church on 16 December 2011.

The Chairman advised that in support of Operation Christmas Child (the world's largest Children's Christmas Project run by the Christian Charity, Samaritan's Purse), members and staff had donated in excess of 50 gift filled shoe boxes which had been sent to the Ukraine.

The Chairman reported that he had attended an excellent workshop learning how to make an animal lantern held at the Epping Forest District Museum to celebrate Chinese New Year. He also advised that the Vice-Chairman of the Council had attended a second workshop on this topic.

The Chairman advised that the quiz held in aid of his charity had raised £1,024. He thanked members and officers for their support and advised that the Planning Directorate's Grand Slammers team had won the event yet again. He praised the fancy dress of some of the teams.

The Chairman announced that the previous day he had attended the Epping Forest District Museum for the creation of a mosaic to commemorate the Museum's 30<sup>th</sup> Anniversary prior to it being installed in the Museum garden.

#### (iii) The Chairman's Charity

The Chairman announced that he would be participating in an abseil on 5 May 2012 and he invited members to sponsor him in aid of his charity. He drew attention to sponsorship forms which had been placed immediately outside of the Council Chamber.

The Chairman announced that arrangements were being made for a walk in Epping Forest in support of his charity to be led by Verderer and local historian, Richard Morris on 20 May 2012.

#### (iv) Localism Act 2011 – Housing Provisions

The Chairman announced that the training session for members on 28 February 2012 had been cancelled due to a lack of support. He drew attention to the provisions of the Act regarding housing and encouraged members to attend when the event was rescheduled.

#### (v) The Floral Display

The Chairman announced that he intended to send the flowers from tonight's meeting to Robert Daniels Court, Thrifts Mead, Theydon Bois.

#### (b) Announcements by the Leader of Council

The Leader advised that she had no announcements to make under this heading.

#### (c) Announcements by Portfolio Holders

The Portfolio Holders advised that they had no announcements to make under this heading.

#### 111. PUBLIC QUESTIONS (IF ANY)

The Council noted that there were no public questions for this meeting.

#### 112. REPORTS FROM THE LEADER AND MEMBERS OF THE CABINET

The Council received written reports from the Environment Portfolio Holder, the Finance and Economic Development Portfolio Holder, the Housing Portfolio Holder, the Leisure and Wellbeing Portfolio Holder, the Planning and Technology Portfolio Holder, the Safer, Greener and Highways Portfolio Holder, and the Support Services Portfolio Holder.

The Chairman invited the Leader and Legal Portfolio Holder to provide an oral report, and the other members of the Cabinet to give an oral update of their written reports.

### (a) Leader and Legal Portfolio Holder

Councillor Wagland reported that she had met Councillor Peter Martin, Leader and Joanna Killian, Chief Executive of Essex County Council to discuss a number of matters including highway repairs, children's commissioning, refuges for domestic abuse, locality boards and member liaison. She advised that the County Council would be submitting proposals on these issues and that there would be further meetings to pursue actions.

The Leader reported that she had attended a meeting of County Leaders and Chief Executives. Discussions had included the Integrated County Strategy under which the County Council was looking to set up a rolling fund of £20,000,000 over five years for priority projects aimed at generating economic growth within the county. Councillor Wagland advised that 36 projects had been identified to date and these included in West Essex, the Harlow Enterprise Zone and the regeneration of Harlow Town Centre. Members noted that these projects would be filtered down to a core number and that projects to be funded by the Local Enterprise Partnership would be excluded. Councillor Wagland advised that councils would not be expected to contribute to the fund unless they were to benefit directly from a project. The Leader advised that she had made it clear and it had been accepted that care would need to be taken in identifying benefit from the projects as for example in West Essex the Harlow projects were in competition with the Epping Forest economy in some respects.

The Leader advised that the meeting had also discussed the election of a Police and Crime Commissioner to replace the Police Authority under the Police Reform and Social Responsibility Act 2011. She informed the Council that the arrangements were aimed at making the Police more accountable to the community they served and that the Commissioner would set the Police precept, distribute the budget and commission services. Councillor Wagland reported that a Panel was to be set up for the county comprising 15 local authority members and two independent persons and this would have powers of veto over the budget and appointments made by the Commissioner. A Shadow Panel was due to be set up and discussions were taking place on the membership of that Panel.

Councillor Wagland reported that Essex was taking part in a pilot for community budgets with Essex being the only two tier local authority area taking part. The money available would be aimed at bringing together local public services for families with complex needs.

The Council noted that the County Leaders and Chief Executives meeting had also discussed the proposed changes to Council Tax Benefits. Concerns had been expressed about the possibility of these changes leading to an increase in homelessness and poverty. It had also been pointed out that the necessary computer software for the new system would probably not be available in time and that Tendering District Council had already started to set up a manual system. Councillor Wagland advised that the Leader of the County Council had agreed to try and persuade local Members of Parliament to make representations about this unacceptable aspect.

Councillor Wagland informed the Council that she had met Eric Pickles, M.P., Secretary of State for Communities and Local Government, in relation to planning issues. She advised that he had confirmed that the transitional period for the preparation of Local Pans would be 18 months and that the National Planning Framework should be in place by April this year.

Councillor Wagland reported that the South East Local Enterprise Partnership had been awarded an additional £672,000 by Government making a total of approximately £33,000,000 funding for Growing Places. The initial list of proposed projects for funding included major infrastructure schemes such as the proposed junction 7A for the M11 and projects to overcome factors blocking business development that could not be resolved by local authorities or developers themselves.

The Leader reported that she had attended a meeting of the North London Strategic Alliance which was developing a prospectus for the M11 Corridor aimed at attracting inward investment.

Councillor Wagland advised that she had also attended a meeting of the West Essex Alliance whose new Chairman was to be Nick Barton of Stansted Airport with a new Vice-Chairman to be appointed from the business community. She informed the Council that the Alliance was concentrating on broadband coverage over West Essex to achieve high speed reliable broadband, business support schemes and schemes similar to this Council's One Shops Local, the website supporting local traders.

In relation to the legal part of her portfolio, Councillor Wagland reported that Legal Services had completed the contract with Sita for an extension of the Waste Collection Contract having addressed a number of potential pitfalls in the initial drafting. Councillor Wagland reported that Legal Services had instituted Health and Safety Prosecutions in accordance with advice from Leading Counsel regarding the unfortunate death of a child at a nursery at Buckhurst Hill. She also advised that during a period of one week, Legal Services with the assistance of Reprographics had produced 38 witness statements and 14 complete sets of papers which was an outstanding achievement. The Leader advised that the defence of litigation initiated by Search Agents was continuing to be met on a shared footing through the Local Government Association to avoid what would otherwise be a very expensive issue for individual authorities. The Leader advised that Legal Services were also supporting the Forward Planning Section in relation to the Local Plan process.

#### (b) Environment Portfolio Holder

Councillor Knapman, Environment Portfolio Holder, reported that he had been negotiating an Inter Authority Agreement on Waste Management with Essex County Council and had persuaded the County Council that a memorandum of understanding was not necessary. The understanding he had reached with the County Council was that if the County Council put money directly into the Epping Forest District, or if the District Council participated in a county-wide scheme, any savings should be shared on a 50/50 basis. However, if the District Council initiated a scheme itself it would keep 100% of any savings.

#### (c) Housing Portfolio Holder

Councillor McEwen, Housing Portfolio Holder, reported that following advice from the Housing Minister and the Chief Fire Officer of Essex County Fire and Rescue Service and the undertaking of a feasibility study into reducing the risk of fire in Council properties, the Housing Scrutiny Panel at its meeting in January 2012 had supported the Council's Fire Safety in Flat Blocks policy agreed by the former Housing Portfolio Holder in January 2010. She advised, however, that since that time a further letter had been received from the Chief Fire Officer which would require further discussion and the submission of a report to the next meeting of the Cabinet.

Councillor McEwen repeated the encouragement given earlier in the meeting by the Chairman of the Council for members to attend the rescheduled date for a presentation on the provisions of the Localism Act 2011 regarding housing. She pointed out that the Act introduced fundamental changes in relation to fixed tenancies, succession rules and eligibility for new and current housing applications.

#### (d) Planning and Economic Development Portfolio Holder

Councillor Phillip, Planning and Technology Portfolio Holder drew attention to an error in his written report. In relation to KPI 53 (Appeals Allowed – Members Reversal of Officer Recommendations) he pointed out that 7 of the 16 appeals had been dismissed and therefore 56% of appeals had been allowed.

The Portfolio Holder reported that advice had been obtained from Counsel in relation to the Council's approach to consultation in relation to the Local Plan. His advice was that whilst it would still be sound to proceed with two sets of consultation there would be a need to wait the results of the Strategic Land Assessment before commencing consultation. As a result the February/March 2012 timescale for consultation would be later but the submission of the new draft Local Plan to the Planning Inspectorate by 28 August 2013 would still be within the 18 month transitional period which had been reported earlier in this meeting. The Portfolio Holder advised that he was continuing to work with Forward Planning Officers in order to bring forward that date if possible.

The Portfolio Holder referred to the Disaster Recovery and District Wide Broadband Project in his written report and advised that this would enable residents of the district to be offered a wireless broadband solution covering areas not currently receiving broadband. The installation cost was likely be approximately £140 and the monthly fee was likely to be approximately £12.50 making the scheme competitive with current broadband suppliers.

Councillor Phillip referred to his role on the Local Enterprise Working Group on Broadband and stated that an aim was for broadband to be placed on the same footing as gas and electricity supplies and provided in new properties at the design stage.

#### (e) Finance and Economic Development

Councillor Mohindra, Finance and Economic Development Portfolio Holder, advised that officers in consultation with the Chairman of the District Development Control Committee had convened a special meeting of that Committee to consider the planning application for the redevelopment of the Langston Road Depot and the adjoining T11 site, Loughton. It was noted the meeting was to be held on 27 February 2012.

## (f) Leisure and Wellbeing Portfolio Holder

Councillor Gadsby, Leisure and Wellbeing Portfolio Holder, reminded members that the new Limes Centre at Limes Farm, Chigwell would be formally opened on Monday 20 February 2012 and she invited members to attend between 3 p.m. and 6.45 p.m. on that day to view the facilities and some of the activities that would be available.

## 113. QUESTIONS BY MEMBERS WITHOUT NOTICE

#### (a) Buckhurst Hill Parking Review

Councillor Spencer asked the Safer, Greener and Highways Portfolio Holder if the Buckhurst Hill Parking Review would commence in April 2012 and, if so, when residents would be consulted.

Councillor Smith, Safer, Greener and Highways Portfolio Holder stated that the Buckhurst Hill Parking Review would be progressed but she was unable to specify when it would commence. She said she was continuing to work with officers on gathering information and she confirmed that she would be consulting ward members on the content of consultation documents before they were agreed.

#### (b) Ongar and Epping Leisure Centres – Upgraded Fitness Suites

Councillor Grigg referred to the written report of the Leisure and Wellbeing Portfolio Holder regarding the opening of the upgraded fitness suites. She asked the Leisure and Wellbeing Portfolio Holder how much capital had been provided by the Council for the purchase of the equipment and by how much the annual review management fees for the two centres had been discounted.

Councillor Gadsby, Leisure and Wellbeing Portfolio Holder, advised that the annual revenue and management fee for the Loughton Leisure Centre had been reduced by £100,000 and that the fees for the Epping and Ongar Leisure Centres had been reduced by £50,000. She suggested therefore that an investment of £930,000 had represented a positive and sensible use of the Council's capital.

#### (c) Benefits Revenues

Councillor Jenny Hart referred to the proposed welfare reforms and asked the Finance and Economic Development Portfolio Holder if he agreed that, having regard to the fact that senior citizens would be excluded from the 10% deficit being passed onto the Council for Council Tax Benefit payments, it would be unfair for the remaining claimants to bear the full cost of the 10% loss. She also drew attention to the proposed increase in rents for Council properties.

Councillor Mohindra, Finance and Economic Development Portfolio Holder stated that he shared the concerns being expressed about the various welfare reforms. He said that he was continuing to work with other authorities throughout Essex in order to ensure that a consistent approach was adopted. In relation to the proposed rent increase he pointed out that the proposed increase was less than the amount recommended by Government.

#### (d) Local Highways Panel

Councillor Sutcliffe referred to the apparent lack of plans to revive the Local Highways Panel. In the light of this she asked the Safer, Greener and Highways Portfolio Holder how councillors could be kept informed of highways decisions affecting their wards, what progress was being made in relation to the list of works previously agreed by the Panel and when the ranger service would operate in various wards. She also asked if there were any plans to invite the County Council Portfolio Holder to address District Council Members on future proposals.

Councillor Smith, Safer, Greener and Highways Portfolio Holder stated that she would shortly report on the progress of highways schemes being carried forward. She said that she attended regular meetings with the North Essex Parking Partnership and with West Essex Area Highways officers. She said that in within the next three to four weeks she expected to be in a position to bring forward a list of projects for discussion with members. In relation to rangers they were available to undertake minor highway works and a request for such works should be made to the West Essex Area Highways Office. Any requests should include the word "rangers" in the subject heading to enable such requests to be progressed expeditiously. Councillor Smith confirmed she was willing to meet ward members to discuss their

local issues as and when they arose and she invited Councillor Sutcliffe to contact her if she had concerns regarding any specific issues.

## (e) Roding Valley Lake

Councillor Wixley referred to the written report of the Environment Portfolio Holder regarding the recovery of the Roding Valley Lake. He thanked the Portfolio Holder and the others involved for the steps they had taken and were taking in relation to this matter.

Councillor Knapman, Environment Portfolio Holder, thanked Councillor Wixley for his remarks.

#### (f) North Weald Airfield – Possible Relocation of Refuse Freighters

Councillor Stallan stated that at the recent North Weald Airfield and Asset Management Cabinet Committee an officer had mentioned the storage of inert waste in relation to the possible relocation of the refuse freighters to the Airfield. He stated that it was his understanding that the storage of inert waste was not part of any proposals and he sought the assurance of the Environment Portfolio Holder that this issue was not being considered.

Councillor Knapman, Environment Portfolio Holder stated that members were well aware of his reservations about the use of North Weald Airfield for the relocation of the refuse freighters. He said that he would meet officers in order to clarify what had been said at the meeting and that he would respond to Councillor Stallan after that meeting.

## (g) Portas Retail Report

Councillor J H Whitehouse asked the Finance and Economic Development Portfolio Holder if he had any plans to consider how the recommendations contained within the Portas Report could benefit the Epping Forest District.

Councillor Mohindra, Finance and Economic Development Portfolio Holder advised that he would shortly be meeting with representatives of other Essex Authorities about this issue and that he would be submitting a report after that meeting.

#### 114. MOTIONS

The Chairman reported that there were no motions to be considered at this meeting.

#### 115. QUESTIONS BY MEMBERS UNDER NOTICE

The Chairman reported there were no questions by members under notice to be considered at this meeting.

#### 116. REPORTS OF THE CABINET

#### (a) Capital Strategy

Mover: Councillor Mohindra, Finance and Economic Development Portfolio Holder

Councillor Mohindra reported that this year the Capital Strategy had focussed on current capital schemes and investment plans to 2015/16. It also had indentified partnership arrangements with other councils and organisations, which aimed to enhance the Capital Programme, and set out funding approved to date, having regard to forecast income generation. Councillor Mohindra also reported that the Cabinet had reassessed the Key Priorities and had reviewed the ranking of each priority in order of strategic importance for the district, having regard to the contribution that each one made to the achievement of relevant corporate aims.

## Report as first moved ADOPTED

#### **RESOLVED:**

That the Capital Strategy attached to the report of the Cabinet be approved.

## (b) Key Objectives 2012/13

## Mover: Councillor Wagland, Leader and Legal Portfolio Holder

Councillor Wagland submitted a report on the Council's Key Objectives for each of the four years to 2014/15. She pointed out that the Key Objectives had also been considered and agreed at a joint Cabinet and Management Board meeting and by the Overview and Scrutiny Committee. The Council noted that once adopted, the Key Objectives would be published on the Council's website as an update to the Corporate Plan 2011/12 – 2014/15.

#### Report as first moved ADOPTED

#### **RESOLVED:**

That the Key Objectives for 2012/13 attached to the report of the Cabinet be agreed.

## (c) Treasury Management Strategy Statement and Investment Strategy 2012/15

## Mover: Councillor Mohindra, Finance and Economic Development Portfolio Holder

Councillor Mohindra submitted a report on the Council's Treasury and Investment Strategy and Prudential Indicators.

Councillor Watts, Chairman of the Audit and Governance Committee advised that the documents had been considered at a meeting of that Committee on 9 February 2012 and the recommendations of the Cabinet had been supported. However, concern had been expressed that the Government appeared to have reserved the right to come back for another tranche in relation to the payment regime for the building of houses.

Councillor Mohindra acknowledged that the Government had reserved this right and pointed out that in discussion with officers it had been agreed that it would be very difficult if this aspect was to be revisited. Councillor Mohindra thanked Councillor Watts and the Audit and Governance Committee for their support.

#### Report as first moved ADOPTED

#### **RESOLVED:**

(1) That the following documents attached to the report of the Cabinet be adopted:

- (a) Treasury Management Strategy Statement and Annual Investment Strategy 2012/13 to 2014/15;
- (b) Minimum Revenue Provision (MRP) Statement;
- (c) Treasury Management Prudential Indicators for 2012/13 to 2014/15; and
- (d) Treasury Management Policy Statement; and
- (2) That the use of the average interest earned for the year on the Council's investments as the rate of interest to be applied to any inter-fund borrowing between the General Fund and the Housing Revenue Account be approved.

### (d) Budgets and Council Tax Declaration 2012/13

## Mover: Councillor Mohindra, Finance and Economic Development Portfolio Holder

The Portfolio Holder submitted a report regarding Budgets and Council Tax Declaration for 2012/13.

Councillor Mohindra referred to the budget process which had included detailed consideration at a joint meeting of the Finance and Performance Management Cabinet Committee and the Finance and Performance Management Scrutiny Panel. In the light of that detailed consideration he advised that he did not intend to speak in detail on the various items within the budget.

He pointed out that the Localism Act 2011 had made provision for Council Tax referendums to be held if an authority increased its Council Tax by an amount exceeding principles determined by the Secretary of State and agreed by Parliament. He drew attention to the tabled supplementary report which indicated that the proposed amount of Council Tax being unchanged from 2011/12 was not excessive and therefore there was no need to hold a local referendum.

Councillor Mohindra reported that the Cabinet had given detailed consideration to the proposed rent increase at its meeting in December and that the proposed average increase of 6% was the lowest possible. The Portfolio Holder drew attention to the section of the Cabinet report regarding the self financing for the Housing Revenue Account. He also drew attention to the section regarding the New Homes Bonus.

Councillor Mohindra reported that the Cabinet was proposing that the Council's policy of retaining revenue balances at no lower than £4,000,0000 or 25% of the net budget requirement whichever was the higher for the four year period to 2014/15 be amended to no lower than £4,000,000 or 25% of the net budget requirement whichever was the higher during the four year period up to and including 2015/16.

The Portfolio Holder drew attention to the section of the report regarding the localisation of Council Tax Benefit and emphasised the challenges this would present to the Council.

In summary Councillor Mohindra advised that whilst the Council was making good progress in relation to its finances there was still much work to be done in future years and there would be a need to take difficult decisions.

The Portfolio Holder expressed his thanks to fellow Portfolio Holders and Officers for their input into the proposals before the Council.

The Chairman pointed out that in discussing this item members needed to be aware that the proposals of the Cabinet had assumed that the recommendations in item 17 (Report of the Cabinet – Supplementary Estimate and Reduced Capital Receipt – North Weald Airfield Market Operator - Private Session) to be considered later in the meeting would be adopted.

Councillor Mohindra answered questions raised by members of the Council.

#### Report as first moved ADOPTED

#### **RESOLVED:**

- (1) That the list of CSB growth and savings for the 2012/13 budget (set out in Annex 1 attached) be approved;
- (2) That the list of District Development Fund items for the 2012/13 budget (set out in Annex 2 attached) be approved;
- (3) That the revenue estimates for 2012/13 and the draft Capital Programme for 2012/13 be approved as set out in Annexes 3, 4 (a-i) and 5 attached including all contributions to and from reserves as set out in the attached Annexes;
- (4) That the medium term financial forecast be approved as set out in Annexes 8 a and 8 b attached;
- (5) That the 2012/13 HRA budget be approved and that the application of rent increases and decreases resulting in an average increase of 6.0% from £82.19 to £87.15, be approved;
- (6) That the Council's policy of retaining revenue balances at no lower than £4.0M or 25% of the net budget requirement whichever is the higher for the four year period to 2014/15 be amended to no lower than £4.0M or 25% of the net budget requirement whichever is the higher during the four year period up to and including 2015/16;
- (7) That the report of the Chief Financial Officer on the robustness of the estimates for the purposes of the Council's 2012/13 budgets and the adequacy of the reserves (Annex 9 attached) be noted;

#### **Declaration of Council Tax**

- (8) That it be noted that on 2 December 2011, the Finance and Economic Development Portfolio Holder in consultation with the Chairman of the Overview and Scrutiny Committee calculated the Council Tax Base 2012/13:
- (a) for the whole Council area as 54,900.8 (Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended); and

(b) for dwellings in those parts of its area to which a Parish precept relates as set out below and in Annex 6 attached

Abbess, Beauchamp & Berners Roding	212.9
Buckhurst Hill	5,311.4
Chigwell	5,996.9
Epping Town	5,179. 1
Epping Upland	416.1
Fyfield	421.2
High Ongar	576.0
Lambourne	931.1
Loughton Town	13,077.4
Matching	446.4
Moreton, Bobbingworth and The Lavers	572.4
Nazeing	2,108.6
North Weald Bassett	2,646.4
Ongar	2,782.6
Roydon	1,322.7
Sheering	1,361.9
Stanford Rivers	359.0
Stapleford Abbotts	518.2
Stapleford Tawney	74.6
Theydon Bois	2,019.4
Theydon Garnon	67.4
Theydon Mount	112.0
Waltham Abbey Town	8,140.0
Willingale	247.1

- (9) That the following amounts be calculated for the year 2012/13 in accordance with sections 31 to 36 of the Local Government Finance Act 1992:
- (a) £130,286,737 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils;
- (b) £118,952,358 being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act;
- (c) £11,334,379 being the amount by which the aggregate at 9 (a) above exceeds the aggregate at 9 (b) above, calculated by the Council in accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. (Item R in the formula in Section 31B of the Act);
- (d) £206.45 being the amount at 9 (c) above (Item R), all divided by Item T (the amount at 8 (a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish precepts);
- (e) £3,166,787 being the aggregate amount of all special items (Parish precepts) referred to in Section 34(1) of the Act (as per the attached Annex 6):

Tax Base

(f) £148.77 being the amount at 9 (d) above less the result given by dividing the amount at 9 (e) above by Item T (8 (a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no Parish precept relates.

- (10) That it be noted that the County Council, the Police Authority and the Fire Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each of the category of dwellings in the Council's area as shown in Annex 7 (attached);
- (11) That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts in Annex 7 Part B (attached) as the amounts of Council Tax for 2012/13 for each part of its area and for each of the categories of dwellings;
- (12) That in accordance with Section 52ZB of the Local Government Finance Act 1992, the Council determines that the amount of Council Tax shown at (9)(f) of £148.77 for 2012/13, being unchanged from 2011/12 is not excessive and therefore there is no need to hold a local referendum.

#### 117. OVERVIEW AND SCRUTINY

## (a) Report of the Chairman of the Overview and Scrutiny Committee

The Committee received a written report from the Chairman of the Overview and Scrutiny Committee.

In the absence of the Chairman of the Committee, Councillor Wixley, Vice-Chairman of the Committee drew attention to the Joint Overview and Scrutiny training being arranged with Harlow District Council on 15 and 29 March 2012. He encouraged members of the Overview and Scrutiny Committee, Standing Panels and Task and Finish Panels and others having an interest in scrutiny to attend.

#### (b) Reports of the Overview and Scrutiny Committee

The Chairman announced that there were no reports to be considered under this item.

- (c) Reports of Overview and Scrutiny Panels
- (i) Senior Recruitment Task and Finish Panel

#### Mover: Councillor Angold-Stephens, Chairman of the Panel

Councillor Angold-Stephens submitted a report of the Panel following a review of the procedures for the reporting of complex and sensitive contracts to members.

Councillor Watts drew attention to the need for the Audit and Governance Committee to consider the report and stated that the Committee would receive the report at its next meeting. He accepted that decisions taken by the Council in relation to the report would not to be subject to the views of that Committee.

#### Report as first moved ADOPTED

#### **RESOLVED:**

(1) That the flow chart attached as Appendix 1 to the report of the Panel and the guidance note attached as Appendix 2 to the report of the Panel be approved for use in future senior recruitment exercises to provide a framework within which the Appointments Panel can work;

- (2) That the process should only apply to Chief Executive; Deputy Chief Executive; Directors; Assistant to the Chief Executive and the three statutory officers:
- (3) That delegation to the Appointments Panel be carefully drafted and to be clear about the extent of powers to recommend to Council any contract variations, appointment, short/long listing etc;
- (4) That reports to members be made in the standard template giving all relevant information which will include financial implications; risk assessments and advice from statutory officers;
- (5) That specialist legal advice be made to members through the Public Law Partnership and Human Resources advice through VINE or another appropriate body and budgeted for by Council;
- (6) That an evaluation process be carried out as a matter of course after each senior recruitment event and reported to the Overview and Scrutiny Committee;
- (7) That after the conclusion of the current exercise, the Officer Employment Procedure Rules be redrafted to:
- (i) incorporate the applicability of Section 4 to the Statutory Officer position;
- (ii) include more detail of the objection to the appointment process set out in the Constitution; and
- (iii) consider its ongoing appropriateness;
- (8) That the suggestion that the Constitution and Member Services Scrutiny Panel should undertake the task referred to in (7) above be approved;
- (9) That the Committee for the Appointment of a Chief Executive be asked to consider the following issues specific to the post of the Chief Executive;
- (a) clear and measurable performance management and supervision arrangements;
- (b) ensuring those undertaking performance management and supervision to have undertaken appropriate training and to have access to advice; and authority from Council to undertake this role; and

(c) whether there should be any process put in place for dealing with employment issues short of formal dispute; and

(10) That the new arrangements be reviewed after one year of operation and thereafter annually.

#### 118. COMMITTEE FOR THE APPOINTMENT OF A CHIEF EXECUTIVE

#### Mover: Councillor J M Whitehouse, Chairman of the Committee

Councillor Whitehouse submitted a report on the role of the Committee in coordinating the recruitment process for the vacant post of Chief Executive. He advised that the Committee had accepted the recommendations of the Senior Recruitment Task and Finish Panel relating to post of Chief Executive. He stated that reference to paragraphs 4.9(i)-(iii) in recommendation 2 of the report of the Committee should read "paragraphs 4.8(i)-(iii)".

## Report as amended ADOPTED

#### **RESOLVED:**

- (1) That the action taken by the Committee as outlined in its report be noted; and
- (2) That the terms of reference of this Committee be amended to include paragraphs 4.8(i)-(iii) of the report of the Task and Finish Scrutiny Panel on Senior Recruitment reported to the Council under the previous item.

#### 119. POLICE AND CRIME COMMISSIONER ELECTION

The Council was advised that Mr S Packham, Chief Executive of Chelmsford Borough Council, had been appointed as Police Area Returning Officer (PARO) for Essex for the Police and Crime Commissioner Election to be held on 15 November 2012.

Members noted that the Police Reform and Social Responsibility Act 2011 provided that PARO's would be assisted in the discharge of their duties by Local Returning Officers who were defined as Returning Officers for any local elections. Accordingly, the Council was asked to confirm the appointment of Mr I Willett, Assistant to the Chief Executive, as a Local Returning Officer.

#### **RESOLVED:**

- (1) That Mr I Willett, Assistant to the Chief Executive, be appointed as Local Returning Officer for the Police and Crime Commissioner Election to be held on 15 November 2012;
- (2) That the entitlement of the Local Returning Officer to be remunerated in accordance with the relevant scale of fees prescribed by a Fees Order and on a superannuable basis under Council minute 115 -19 April 2015 be noted:
- (3) That confirmation from the Council's insurers that the existing insurance indemnifying the Returning Officer will provide cover against legal expenses reasonably incurred in connection with the role of the Local Returning Officer for this election for the defence of any proceedings brought for contravention of the legislation or an accidental breach of any

other duty by him or any other person employed by or officially acting for him be noted; and

(4) That such insurance carrying an "excess" clause by which an initial portion of risk is not insured will through the Council's Internal Insurance Fund or otherwise, indemnify the Local Returning Officer up to the value of such excess be noted.

#### 120. DECISIONS TAKEN BY THE LEADER OF COUNCIL

The Council noted the following decisions taken by the Leader of Council.

#### (a) Review of Staff Car Leasing Scheme

#### **Decisions:**

- (1) To appoint Councillor J Knapman (Portfolio Holder for Environment) and Councillor J Wyatt (Portfolio Holder for Support Services) jointly to carry out a review of the present staff car leasing scheme;
- (2) To determine that the terms of reference for this review should be as follows:
  - (a) to review and reduce the cost to the Council of the current scheme;
  - (b) to review the report of the officer working party submitted to the Management Board on 28 September 2011, including:
  - staff eligibility;
  - vehicle arrangements;
  - alternative schemes designed to reduce costs;
  - financial contributions by staff under the scheme;
  - (c) to consider arrangements for consulting staff and union representatives;
  - (d) to consider any changes to staff contracts of employment, taking account of recent legal advice;
  - (e) to consider any impact on staff working arrangements arising from new car leasing arrangements; and
  - (f) to consider compensation arrangements appropriate to changes to the scheme.
- (3) To undertake, pursuant to (2) above:
  - (a) discussions with the officer working party on the options for altering the scheme:
  - (b) attendance at the relevant Joint Consultative Committee as part of the consultation arrangements;

(c) liaison with the officer working party in preparing a report and recommendations for consideration by the Cabinet; and

(4) To present a report to the Cabinet on the review of the scheme no later than the Cabinet meeting on 6 June 2012.

#### (b) Local Development Framework Cabinet Committee

#### **Decisions:**

- (1) To amend the title of this Committee to read "Local Plan Cabinet Committee".
- (2) To appoint Councillor J Philip (Planning and Technology Portfolio Holder) to be the Chairman of the Committee.

#### 121. JOINT ARRANGEMENTS AND EXTERNAL ORGANISATIONS

#### (a) Grange Farm Managing Trustees

Pursuant to the Council's Code of Member Conduct, Councillor Gadsby declared a personal interest in this item by virtue of her husband being the Clerk and Solicitor to the Trust. The Councillor advised that she had determined that her interest was prejudicial and that she would leave the meeting for the consideration of the matter.

Pursuant to the Council's Code of Member Conduct, Councillor Webster declared a personal interest in this item by virtue of being a Trustee nominated by Essex County Council. The Councillor advised that she had determined that her interest was not prejudicial and that she would remain in the meeting for the consideration of the matter.

The Council received a written report from Councillors Smith and Johnson in relation to the investment income of and grants approved by the Grange Farm Centre Trust.

#### **RESOLVED:**

- (1) That the Trustees be advised of the Council's concern that the assets of the Trust appear to be increasing but the amount of grants awarded appears to be considerably less than the yearly investment income of the Trust:
- (2) That in the light of (1) above, the Trustees be urged to review their arrangements for advertising the availability of grants with a view to receiving more applications and awarding more grants;
- (3) That the Trustees be requested to review their form of annual report with a view to it more closely reflecting the form currently recommended by the Charity Commissioners including a much more detailed analysis of the delivery of public benefit and a more detailed list of the grant applications made and the outcomes of those applications;

(3) That if it is not considered necessary to include a more detailed list of the grant applications made and the outcomes of those applications in the annual report, this information be supplied separately to the Council each year; and

(4) That the Trustees be requested to provide the Council with a breakdown of the Trust's Restricted Reserves.

#### 122. EXCLUSION OF PUBLIC AND PRESS

#### **RESOLVED:**

That, in accordance with Section 100(A)(4) of the Local Government Act 1972 the public and press be excluded from the meeting for the item of business set out below as it would involve the likely disclosure of exempt information as defined in the paragraph Part 1 of the Schedule 12A of the Act indicated and the exemption is considered to outweigh the potential public interest in disclosing the information:

Agenda Item No	Subject	Exempt Information Paragraph Number
17	Report of the Cabinet – Supplementary Estimate and Reduced Capital Receipt – North Weald Airfield Market Operator	3

## 123. REPORT OF THE CABINET - SUPPLEMENTARY ESTIMATE AND REDUCED CAPITAL RECEIPT - NORTH WEALD AIRFIELD MARKET OPERATOR

Mover: Councillor Mohindra, Finance and Economic Development Portfolio Holder

Councillor Mohindra submitted a report seeking a District Development Fund supplementary estimate and proposing a reduction in a Capital Receipt.

#### Report as first moved ADOPTED

#### **RESOLVED:**

That a District Development Fund (DDF) supplementary estimate and a reduction in a Capital Receipt for 2011/12 and DDF provision and a reduction in a Capital Receipt for 2012/13 for the amounts set out in the report of the Cabinet be approved in order to meet the cost of a reduction in the licence fee and infrastructure charge payable by the market operator during the current and next financial years.

**CHAIRMAN** 

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CONTINUING SER	CONTINUING SERVICES BUDGET - GROWTH / (SAVINGS) LIST				Estimate	Estimate 2013/14	Estimate 2014/15	Estimate
Directorate	Service			2011/12 £000's	2012/13 £000's	£000's	£000's	2015/16 £000's
	Internal Audit Civic & Member	Consultants Fees- Saving Courses & Conferences, Books, Publs & Postage- Savings		(24)	(13) (3) (3)			
	Democratic services Directorate Savings	LGIU Information unit Subscription Saving General		(12)	(3)			
	Total Chief Executive	- -	0	(36)	(19)	0	0	0
Corporate Support Services	Local Land Charges Local Land Charges	Removal of Personal Search chges (LLC Amendment Rules 2010) ECC Charge for highways LLC search	35	35 6				
GUIVIOUS	Industrial Estates- Brooker Rd Estates & Valuation	Increased Rental Income Additional Fees from re-assignments etc	(10)	(8) (8)	(7)			
	Industrial Estates- Oakwood Hill Industrial Estates - O Hill Workshops Industrial Ests- Lang Road Seed Bed	Reduced/(Increased) Rental Income Reduced/(Increased) Rental Income Reduced Rental Income	4	(13) 8	(5)			
70	Fleet Operations Civic Offices	MOTs - Reduced Income Car Park Rental - Black Lion	(5)	25 (5)	40			
Page	Offices & Depots Offices & Depots	Gas & Electricity NNDR Re-assessment	63	(42) 63	14 36			
19	Langston Road Depot Business Premises Administration & Secretarial	WRVS Termination of lease Transfer to General Fund from HRA Messenger -Member Despatch	32 (1,429)	32 (1,412)	(3)			
_	Directorate Savings	General General	(37)	(85)	(0)			
	Total Corporate Support Services	- -	(1,343)	(1,404)	75	0	0	0
Deputy Chief Executive	e All Weather Pitch DCE directorate	Townmead Project Savings	(17) (100)	(136)	(35) (23)			
	Total Deputy Chief Executive	_	(117)	(136)	(58)	0	0	0

CONTINUING SERV	/ICES BUDGET - GROWTH / (S	Original 2011/12	4 <sup>evise</sup> d 2011/12	Estimate 2012/13	kstimate 2013/14	£stimate 2014/15	Estimate 2015/16	
Directorate	Service		£000's	£000's	£000's	£000's	£000's	£000's
Environment & Street	Waste Management Food Safety Grounds Maintenance Engineering, Drainage & Water	Wheeled Bin Maintenance Inspections Fuel Deletion of Drainage Technician post	8	8 (7) 11 (12)	(12)			
	Safer Communities Safer Communities Leisure Facilities	Reduction in PCSO's Reduction in Contributions Loughton Leisure management fee reduction	(29) 1 (75)	(29) (75)	(63)			
	Leisure Facilities Leisure Facilities North Weald Airfield North Weald Airfield	Epping Sports Centre management fee reduction Ongar Leisure Centre management fee reduction Increase in Events Income Increase in Market Income	(11) (7)	(6) (8) (13) (14)	(17) (22)			
	North Weald Airfield North Weald Airfield North Weald Airfield Off Street Parking	Loss of income Training Room Increase in Maintenance cost Increase in NNDR Fluctuations in NDR	15 12	19 18 10	25			
Page	Off Street Parking Off Street Parking Off Street Parking Directorate Savings	Loss of income through VAT increase Contract allocations / Change of Service Drop in PCN income General	(18)	12 (34) 120 (56)	(65) (17)	(62)		
20	Naming and Numbering Pest Control Contaminated Land & Water Quality Waste Management	Introduction of charging Cessation of contract Contaminated land investigations Contract savings		(3) (25) (26) (213)	(2)			
	Waste Management Waste Management Waste Management Waste Management	Gate fees Advertising Publicity Abandoned vehicles		(128) (3) (20) (15)	(001)			
	Total Environment & Street Scene		(104)	(489)	(810)	(62)	0	0
Finance & ICT	Finance Miscellaneous Housing Benefits Revenues	Decrease in Employers Pension Conts (Act Val 2010) Housing Benefit Admin Subsidy settlement reductions Additional postage costs	(10) 25	(10) 25 5	41			
	Council Tax Collection  NNDR  Housing Benefits  ICT	Reduction in court cost income Reduction in court cost income Limes Farm Area Office Equipment	2 7	30 0 (20)	7			
	Mobile Telephones Directorate Savings	Saving from New contract (T Mobile to O2) General	(24)	(6)				
	Total Finance and ICT		0	(8)	48	0	0	0_

CONTINUING SER	Original 2011/12	¢ <sup>evise</sup> d 2011/12	Kstimate 2012/13	Kstimate 2013/14	Estimate 2014/15	Estimate 2015/16		
Directorate	Service		£000's	£000's	£000's	£000's	£000's	£000's
Housing	Private Sector Housing Directorate Savings	Technical Officer Post (HPS/13) General	(15)	(15)	7 (3)	26		
	Total Housing		(15)	(15)	4	26		
Planning & Economic Development	Development Control Countrycare Planning Appeals Development Control Building Control Ring Fenced Accnt Building Control Ring Fenced Accnt Directorate Savings  Total Planning & Economic Develo	Addl Fees re Govt proposals for Planning Appl fees Staff restructure Professional Fees Publicity Consultants Saving on Fees Consultants Saving on Fees General	(100) (7) (107)	(7) (5) (10) (10) 10 (10)	(100) (6) (10) 10 0	0	0	0
				(0-7	(100)			
Mer Items	Investment Interest New Homes Bonus Pensions	Reduction due to shops transfer  Deficit Payments	278	101 (295) 564	2 (420) 51	60 53	109	45
Ŋ	Total CSB		(1,408)	(1,750)	(1,233)	77	109	45

#### DISTRICT DEVELOPMENT FUND

	Directorate	Description	O <sup>riginal</sup> 2011/12 £000's	# 1000010000000000000000000000000000000	جو <sup>بازوو</sup> ط 2011/12 £000's	£siinate 2012/13 £000's	£ <sup>si</sup> ma <sup>te</sup> 2013/14 £000's	£ <sup>stimate</sup> 2014/15 £000's	£stimate 2015/16 £000's
Chief Executive	Elections	Government Referendum on the Voting system	160		148				
	Elections	Government Referendum on the Voting system- Re-imbursement	(160)		(148)				
	Elections	Police & Crime Commissioner Elections				148			
	Elections Elections	Police & Crime Commissioner Elections - Re-imbursement District Elections- Saving due to multiple elections			(45)	(148)			
	Elections	District Elections- Saving due to multiple elections  District Elections- Additional cost due to No multiple elections			(43)	18			
	Grants to Voluntary Orgs	Furniture Exchange Scheme		20	20	10			
	Members	Standards Committee additional investigations		6					
	Corporate Management	Chief Executive Post- Salary savings			(185)				
	Corporate Policy Making	Efficiency Challenge Grant (RIEP)			(150)				
	Corporate Policy Making	Efficiency Challenge Programme (RIEP)			150				
	Members	Standards Committee - other chargeable investigations			(3)				
	Total Chief Executive		0	26	(213)	18	0	0	0
Corporate Support	Emergency Planning	ECC charge for Emergency Planning Resource			(7)				
Services	Civic Offices	Climate Change Smart-metering	6		5				
ס	Estates & Valuation	Consultant's fees Legal & Taxation-Langston Rd Project		25	25				
O .	Estates & Valuation	Council Asset Rationalisation	35	95	132	205			
)E	Estates & Valuation	Council Asset Rationalisation HRA Contribution	05	(19)	(19)	(13)			
age	Office Accommodation	Essential Work to Civic Offices	65		65				
(D	Local Land Charges Local Land Charges	Increased Income Removal of Personal Search charges(Claims) ( LLC Amendment Rules 2010)		100	(63) 100				
N	Non HRA Building Maintenance	Planned Building Maintenance Programme	15	129	124	45	19	10	
22	Greenyard Waltham Abbey	Reduced Rental Income	10	120	8	5	10	10	
	Industrial Estates- O Hill Workshops	Reduced Rental Income			20				
	Total Corporate Support Services		121	330	390	242	19	10	0
Deputy Chief Executive	Public Relations	Improvements to Main Reception Area	3		3				
	Public Relations & Information	Website Officer	25		14	11	11	11	3
	Deputy Chief Executive	Externally Funded Projects	75		53	38			
	Deputy Chief Executive	Externally Funded Projects	(75)		(53)	(38)			
	Youth Council	Youth Council	12		12	12			
	Limes Farm Hall	Costs of Management/Admin/Mtc/Repairs	19	(4)	19				
	NWA Strategy Action Plan NWA Strategy Action Plan	North Weald Airfield Action Plan. Aviation Consultant	2 20	(1)	1	20			
	Total Deputy Chief Executive		81	(5)	49	43	11	11	3
	Total Deputy Office Executive			(3)	73	70			

#### DISTRICT DEVELOPMENT FUND

	Directorate	Description	Ordinal 2011/12 £000's	2011/12 £000's	جو <sup>بانيو</sup> 2011/12 £000's	£stimate 2012/13 £000's	£5 <sup>th</sup> thate 2013/14 £000's	E <sup>stirate</sup> 2014/15 £000's	£stina <sup>te</sup> 2015/16 £000's
Environment & Street	Pollution Control	Air Quality Modelling		4	5				
	Food Safety	Inspections			6	4	4		
	Waste Management	Changes to Service	(102)		(184)	(184)			
	Abandoned Vehicles	Advertising	3			_			
	Leisure Facilities	Olympic Officer Post	10		10	5			
	Leisure Facilities	"Look and Feel"				2 3			
	Leisure Facilities	Ticket Allocation			(17)	3			
	Leisure Facilities Parks & Grounds	Additional SLM Income Share re 2010/11	3	(2)	(17) 10	10			
	Parks & Grounds Parks & Grounds	Roding Valley Lake - Disabled Projects	(3)	(3)	(10)	(10)			
	North Weald Airfield	Roding Valley Lake - Disabled Projects Extra week (week 53) market	(18)	3	(18)	(10)			
	North Weald Airfield	Extra Income Events	(10)		(5)				
	North Weald Airfield	Loss of Income - Hangar 5	34		34	24	14	4	
	North Weald Airfield	Loss of Income - Market Rents	01		24	72		•	
	North Weald Airfield	Transformer - Sub 'X'		5	5				
	North Weald Airfield	Safety of Bund				3		3	
	Off Street Parking	Freezing of car parking charges	(40)		(40)				
	Off Street Parking	On-street deficit			22	21			
	Contaminated Land & Water Quality	Contaminated land investigations			24	25			
Page	Waste Management	Waste contract legal fees			5				
വ	Waste Management	Wheeled bin replacements			10	10			
$\Box$	Waste Management	Publicity			10	10			
$\widetilde{\Phi}$	Waste Management	Advertising			3	3			
	Abandoned Vehicles	Abandoned vehicles contract			4	4			
23	Total Environment & Street Scene		(113)	9	(102)	2	18	7	0
Finance & ICT	Concessionary Fares	New National Scheme - Costs	72		72	5			
	Concessionary Fares	Contribution from ECC re admin costs of issuing passes	(50)		(45)				
	Insurance Services	Additional income re Uttlesford Insurance work	(,		(6)	(6)			
	ICT	GCSX connection			(5)	(2)			
	Council Tax Collection	Legal Fees re Bailiffs in Liquidation		6	8	0			
	Housing Benefits	Temporary Accommodation Subsidy - Grant		3	3				
	Housing Benefits	Incapacity/Income Support Reassessment		2	2				
	Housing Benefits	Incapacity/Income Support Reassessment - Grant			(15)				
	Housing Benefits	Implementation of LHA changes- Grant			(3)				
	Housing Benefits	Staff restructuring not funded by specific grant	15		15	20			
	Housing Benefits	Atlas Project Funding			(1)	(3)			
	Housing Benefits	Atlas Project Expenditure			1	3			
	NNDR	New Burdens Small Business Rate Relief Costs		9		9			
	Procurement	Essex Procurement Hub	(10)		(5)	(9)			
	Total Finance & ICT		27	20	21	17	0	0	0

#### DISTRICT DEVELOPMENT FUND

	Directorate	Description	Original 2011/12 £000's	2011/12 £000's	جو <sup>xi</sup> s <sup>ed</sup> 2011/12 £000's	£girnatu 2012/13 £000's	Estimate 2013/14 £000's	Estimate 2014/15 £000's	£ <sup>stimate</sup> 2015/16 £000's
Housing	Homelessness	DCLG - Rental Loan Scheme DCLG - Rental Loan Scheme	26 (26)		26 (26)	26 (26)			
	Homelessness Homelessness	DCLG - Rental Loan Scheme  DCLG - EFHAS	26		26	26			
	Homelessness	DCLG - EFHAS	(26)		(26)	(26)			
	Private Sector Housing	House Condition Survey	52	4	28	28			
	Private Sector Housing	Technical Officer	27			27			
	Private Sector Housing	Handyperson Scheme	15	(6)	19	0			
	Handy Person Scheme	ECC re. Mobile Homes/Sites Improvements	10	10	5	15			
	Total Housing		104	8	52	70	0	0	0
Planning & Economic	Building Control Group	Salary saving re vacant posts (net of Consultants)				(63)			
Development	Building Control Group	Salary saving re vacant posts Ring Fenced Element				42			
	Conservation Policy	Technical Support Officer -Conservation	10						
	Countrycare	BRIE - SLA			1	4	4	4	4
	Countrycare	Protected species/habitat related consultation				9	9	9	
	Development Control	Contingency for Appeals	51		26	25			
<b>T</b>	Development Control	Fees & Charges-additional large applications			(75)	0			
$\sim$	Development Control	Pre Application Consultants Fees - saving			(10)				
Page	Development Control	Pre Application Fees Reduction			5 (40)				
<u>Q</u>	Development Control	Publicity		0	(10)				
(D	Economic Development	Chamber of Commerce/Loyalty card scheme	2	2	2	3			
N	Economic Development	Economic Development Strategy	3 4	3	0	3			
24	Economic Development	Enhanced Business Contacts	12		U	12			
-	Economic Development Economic Development	LABGI regeneration Town Centre Manager	9	3	11	12			
	Forward Planning	Admin Assistant	9	3	- ''	21			
	Forward Planning Forward Planning	Local Plan	395		165	586	100		
	Forward Planning	Senior Planner	35		24	22	100		
	Planning Services	Planning Delivery Grant 4	7		0	17			
	Tourism	Waltham Abbey Tourist Information Centre	5		5	• • •			
	Town Centre Enhancements	Town Centre Support	12	0	0				
	Town Centre Regeneration	Waltham Abbey Regeneration Projects				46			
	Total Planning & Economic Deve	lopment	543	8	147	724	113	13	4
	Total Service Specific District Dev	velopment Fund	763	396	344	1,116	161	41	7
					0.5	40			
Other Items	Capital Expenditure Funded from Re	evenue	22 40		65	13			
	LABGI Contribution		40		40				
	Local Services Support Grant		363		(117) 342	267	217	67	
	Lost Investment Interest Second Homes Discount Allowance		(84)		(75)	267 (75)	217	67	
	Council Tax Freeze		(04)		(13)	(204)			
	VAT Refund Fleming Claim				(249)	(204)			
	Total District Development Fund		1,104	396	350	1,117	378	108	7

#### REVENUE EXPENDITURE, INCOME AND FINANCING

2011/12 ORIGINAL ALL REVENUE ITEMS £	2011/12 REVISED ALL REVENUE ITEMS £			GENERAL FUND ACCOUNT £	2012/13 ORIGINAL HOUSING REVENUE ACCOUNT £	ALL REVENUE ITEMS £
_	-	Gross Expenditure		_	-	_
3,255,490 1,744,850 1,978,700	1,750,430	Office of the Chief Executive Corporate Support Services Deputy Chief Executive	4(a) 4(b) 4(c)	3,125,190 1,894,920 1,869,970	0 0 0	3,125,190 1,894,920 1,869,970
16,050,280		Environment & Street Scene	4(d)	14,979,570	0	14,979,570
47,864,540	, ,	Finance & ICT		51,021,350	0	51,021,350
36,106,660	40,017,390		4(e) 4(f)	3,377,780	27,002,990	30,380,770
4,270,210		Planning & Economic Development	4(1) 4(g)	4,445,240	0	4,445,240
291,920		Internal Trading Organisations	4(h)	238,940	0	238,940
111,562,650	116,960,310	Total Expenditure on Services	_	80,952,960	27,002,990	107,955,950
38,000		Interest Payable (Inc HRA)		550,000	5,788,000	6,338,000
0		Impairment of Investments		0		0
6,945,000 3,106,848		Revenue Contribution to Capital Precepts Paid to Parish Councils		13,000 3,166,787	12,813,000 0	12,826,000 3,166,787
121,652,498	127,114,158	- Total Gross Expenditure	9a	84,682,747	45,603,990	130,286,737
		- -	_			
4E 020 640	40 445 220	Gross Income		40 207 200	0	40 207 200
45,938,610	, ,	Government Subsidies Rents from Dwellings		49,287,380 0	0	49,287,380
27,502,000 5,295,210	, ,	Miscellaneous Rents, Trading Operations etc.		4,332,250	29,147,790 890,500	29,147,790 5,222,750
8,790,110		Fees and Charges		6,628,810	1,620,480	8,249,290
669,000		Interest on Mortgages and Investments		561,000	1,020,480	562,200
1,371,320		Grants and Reimbursements by other Bodies		1,966,700	0	1,966,700
89,566,250	92,338,570	Total Operational Income	<del>-</del>	62,776,140	31,659,970	94,436,110
753,247	880 587	Contribution from/(to) Revenue Reserves		(13,655)	299,020	285,365
(170,000)		FRS 17 Adjustment		(955,000)	0	(955,000)
1,104,000		Contribution from/(to) District Development Fund		1,117,000	0	1,117,000
0		Contribution from/(to) Other Reserves		(75,709)	0	(75,709)
11,781,000		Contribution from/(to) Capital Reserves		3,843,000	13,645,000	17,488,000
7,386,942	7,589,942	Exchequer Support		6,656,592		6,656,592
110,421,439	115,887,099	Total Gross Income	9b	73,348,368	45,603,990	118,952,358
		<u>-</u> -	<del>-</del>			
11,231,059	11,227,059	To be met from Local Taxation	9c	11,334,379	0	11,334,379
		Financed by:	<del>-</del>			
8,124,211	8,124 211	District Precept				8,167,592
3,106,848	, ,	Parish Council Precepts	9e			3,166,787
11,231,059	11,231,059	Total Financing			_	11,334,379
		=			<del>-</del>	

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## Office of the Chief Executive

2011/12	2011/12 Original 2011/12		evised		2012/13 Or	/13 Original	
£	£	£	£	Revenue Expenditure	£	£	
546,140		502,430		Elections	556,170		
1,687,070		1,665,800		Corporate Activites	1,576,940		
1,238,440		1,183,930		Member Activities	1,193,280		
5,260		14,190		Local Council Liaison	14,200		
1,790		-		Outdoor Youth Facilities	-		
475,770		455,590		Voluntary Services	432,860		
273,450		246,210		Internal Audit	239,090		
487,210		477,810		Democratic Services	484,170		
	4,715,130		4,545,960	Total Expenditure		4,496,710	
	1,459,640		1,398,200	Income from Internal Charges	_	1,371,520	
	3,255,490		3,147,760	Net Expenditure (see Annex 3)		3,125,190	
				Service Generated Income			
-		11,000		Miscellaneous Rents, Trading Operations etc	11,000		
1,160		1,160		Fees and Charges	1,220		
192,900		347,640		Grants and Reimbursements by other Bodies	174,350		
	194,060		359,800	Total Income		186,570	
<del>-</del>	3,061,430		2,787,960	To be met from Government Grant and Local Taxation		2,938,620	
=	-	<del></del>	-	Capital Expenditure (see Annex 5)	=	-	
=				•	_		

## **Corporate Support Services**

	2011/12 Original 2011/12 Revised		vised		2012/13 Original		
	£	£	£	£	Revenue Expenditure	£	£
	295,510 358,960 570,890 391,870 1,565,320 2,476,290		287,880 315,790 716,640 357,570 1,581,180 2,363,680		Licensing Local Land Charges Land & Property Other Activities Legal & Adminstration Services Accomposation Services	303,260 322,780 816,080 371,150 1,594,310 2,488,530	
	1,672,220		1,663,370		Other Support Services	1,721,940	
		7,331,060		7,286,110	Total Expenditure		7,618,050
P		5,586,210		5,535,680	Income from Internal Charges		5,723,130
Page 2		1,744,850		1,750,430	Net Expenditure (see Annex 3)	•	1,894,920
28					Service Generated Income		
	- 2,833,830 491,290 - 41,500		- 2,816,310 453,600 - -		Government Subsidies Rents from Dwellings Miscellaneous Rents, Trading Operations etc Fees and Charges Interest on Mortgages and Investments Grants and Reimbursements by other Bodies	- 2,851,510 546,140 - -	
		3,366,620		3,269,910	Total Income		3,397,650
	_	(1,621,770)		(1,519,480)	To be met from Government Grant and Local Taxation		(1,502,730)
	_	307,000		536,000	Capital Expenditure (see Annex 5)	_	712,000

## **Deputy Chief Executive**

	2011/12 Original		2011/12 R	Revised		2012/13 Oı	2012/13 Original		
	£	£	£	£	Revenue Expenditure	£	£		
	868,330 992,370 117,770 2,074,970		861,000 1,020,660 106,600 2,019,410		Arts & Museum Sports Development & Other Amenities Customer Services Support Services	825,600 921,450 113,690 1,991,840			
		4,053,440		4,007,670	Total Expenditure		3,852,580		
		2,074,740		2,010,180	Income from Internal Charges		1,982,610		
Page		1,978,700		1,997,490	Net Expenditure (see Annex 3)		1,869,970		
ge					Service Generated Income				
29	162,860 188,410		103,470 283,290		Fees and Charges Grants and Reimbursements by other Bodies	157,110 112,490			
		351,270		386,760	Total Income		269,600		
	_	1,627,430		1,610,730	To be met from Government Grant and Local Taxation	_	1,600,370		
	_	1,437,000	_	1,572,000	Capital Expenditure (see Annex 5)	_	120,000		
	_		·		•	_			

## **Environmental and Street Scene**

2011/12 O	riginal	2011/12 R	evised		2012/13 O	riginal	
£	£	£	£	Revenue Expenditure	£	£	
1,453,280		1,177,950		Environmental Health	1,225,130		
8,125,170		7,791,270		Waste Collection & Street Cleansing	7,450,150		
578,190		552,050		Highways	580,740		
1,247,910		1,276,940		Car Parking	1,008,150		
755,900		770,290		Land Drainage & Sewerage	761,280		
448,960		435,330		Safer Communities	373,960		
1,652,060		1,925,810		Leisure Facilities	1,839,540		
723,640		673,700		Parks and Grounds	696,330		
913,040		894,560		North Weald	911,430		
3,910,520		3,671,850		Environmental Admin & Policy	3,736,790		
	19,808,670		19,169,750	Total Expenditure		18,583,500	
	3,758,390		3,541,180	Income from Internal Charges		3,603,930	
	16,050,280	_	15,628,570	Net Expenditure (see Annex 3)	_	14,979,570	
				Service Generated Income			
1,430,260		1,482,930		Miscellaneous Rents, Trading Operations etc	1,394,740		
4,544,040		4,446,980		Fees and Charges	4,196,730		
3,000		4,280		Grants and Reimbursements by other Bodies	4,280		
	5,977,300		5,934,190	Total Income		5,595,750	
	10,072,980	_	9,694,380	To be met from Government Grant and Local Taxation	_	9,383,820	
=	<del></del> :	=		•	=		

## Finance and ICT

	2011/12 Original		2011/12 R	evised		2012/13	Original
	£	£	£	£	Revenue Expenditure	£	£
-	46,145,260 1,643,380 122,900 61,720 3,069,350 2,476,330		48,376,650 1,643,540 104,460 299,560 2,949,440 2,544,540		Housing Benefits Local Taxation Concessionary Fares Other Activities ICT Services Financial Services	49,350,910 1,664,970 24,170 7,140 3,023,090 2,509,990	
		53,395,500		55,918,190	Total Expenditure		56,580,270
	_	5,530,960		5,502,380	Income from Internal Charges		5,558,920
Page		47,864,540		50,415,810	Net Expenditure (see Annex 3)		51,021,350
					Service Generated Income		
<u>3</u>	45,533,330 26,120 69,300 593,000		48,003,940 56,840 371,480		Government Subsidies Miscellaneous Rents, Trading Operations etc Fees and Charges Grants and Reimbursements by other Bodies	48,882,100 64,890 315,000	
		46,221,750		48,432,260	Total Income		49,261,990
	_	1,642,790	_	1,983,550	To be met from Government Grant and Local Taxation	-	1,759,360
	=	488,000		358,000	Capital Expenditure (see Annex 5)	- -	362,000

#### Housing

	General Fund £	Housing Revenue £	2011/12 Original Total £	General Fund £	Housing Revenue £	2011/12 Revised Total £	Revenue Expenditure	General Fund £	2012/13 Original Housing Revenue £	Total £
	4 404 400	33,377,000	35,427,000	4 005 440	37,503,980	37,503,980	Council Housing	4 570 450	27,002,990	27,002,990
	1,464,480		1,464,480	1,335,440		1,335,440	Private Sector Housing	1,578,150		1,578,150
	457,150		457,150	457,330		457,330	Homelessness	451,030		451,030
	42,370		42,370	37,690		37,690	Housing Investment Programme	39,590		39,590
	474,770		474,770	403,580		403,580	Affordable Housing Grants	1,026,690		1,026,690
	290,890		290,890	279,370		279,370	Leasehold Services Administration	282,320		282,320
	2,729,660	33,377,000	38,156,660	2,513,410	37,503,980	40,017,390	Total Expenditure	3,377,780	27,002,990	30,380,770
							Service Generated Income			
	405,280		405,280	411,280		411,280	Government Subsidies	405,280		405,280
_		27,502,000	27,502,000		27,543,520	27,543,520	Rents from Dwellings		29,147,790	29,147,790
Page	75,000	930,000	1,005,000	75,000	890,500	965,500	Miscellaneous Rents, Trading Operations etc	75,000	890,500	965,500
Ř	292,630	1,715,000	2,007,630	281,110	1,615,350	1,896,460	Fees and Charges	284,140	1,620,480	1,904,620
Õ		2,000	2,000		1,200	1,200	Interest on Mortgages and Investments		1,200	1,200
Œ	70,880		70,880	372,540		372,540	Grants and Reimbursements by other Bodies	360,320		360,320
ω		2,646,000	4,696,000		6,504,000	6,504,000	HRA Interest & Reversal of Depn	-	4,956,000 -	4,956,000
32		582,000	582,000		949,410	949,410	Use of Balances		299,020	299,020
	843,790	33,377,000	36,270,790	1,139,930	37,503,980	38,643,910	Total Income	1,124,740	27,002,990	28,127,730
	1,885,870	-	1,885,870	1,373,480	0	1,373,480	To be met from Government Grant and Local Taxation	2,253,040	0	2,253,040
	1,778,000	6,919,000	8,697,000	1,175,000	7,026,000	8,201,000	Capital Expenditure (see Annex 5)	2,761,000	12,806,000	15,567,000

## Planning & Economic Development

2011/12 C	Priginal	2011/12 Revised			2012/13 Original		
£	£	£	£	Revenue Expenditure	£	£	
143,540		91,590		Economic Development	107,700		
32,580		30,500		Tourism	26,790		
56,940		50,430		Environmental Initiatives	43,360		
186,270		235,660		Conservation Policy	267,860		
858,670		567,320		Forward Planning	1,048,540		
208,770		242,710		Town Centre Enhancements	323,240		
231,460		244,240		Countrycare	260,180		
2,551,450		2,323,600		Regulatory Services	2,371,210		
1,057,480		1,064,230		Planning Administration & Policy	1,094,790		
	5,327,160		4,850,280	Total Expenditure		5,543,670	
	1,056,950		1,083,980	Income from Internal Charges		1,098,430	
_	4,270,210		3,766,300	Net Expenditure (see Annex 3)	_	4,445,240	
				Service Generated Income			
1,132,880 34,630		1,082,770 7,460		Fees and Charges Grants and Reimbursements by other Bodies	1,107,930 6,260		
	1,167,510		1,090,230	Total Income		1,114,190	
_	3,102,700	_	2,676,070	To be met from Government Grant and Local Taxation	<del>-</del>	3,331,050	
=	240,000	=	80,000	Capital Expenditure (see Annex 5)	=	50,000	
<del>-</del>		<del>-</del>		=	=		

## **Internal Trading Organisations**

		Original	2011/12 Revised			2012/13 (	_	
	£	£	£	£	Revenue Expenditure	£	£	
	2,963,150 460,940		428,140		Housing Maintenance Fleet Operations	436,900		
		3,424,090		428,140	Total Expenditure		436,900	
		3,132,170		191,580	Income from Internal Charges		197,960	
		291,920	_	236,560	Net Expenditure (see Annex 3)		238,940	
P					Service Generated Income			
Page	380,950		309,920		Fees and Charges	270,650		
34		380,950		309,920	Total Income		270,650	
		(89,030)	_	(73,360)	To be met from Government Grant and Local Taxation	_	(31,710)	
		54,000	=	-	Capital Expenditure (see Annex 5)	-	57,000	

#### Non Service Budgets

		2011/12 Original			2011/12 Revised Housing				2012/13 Original	
	General Fund £	Housing Revenue £	Total £	General Fund £	Revenue £	Total £	Revenue Expenditure	General Fund £	Housing Revenue £	Total £
	(667,000)	-	(667,000)	(669,000)		(669,000	) Interest & Investment Income Impairment of Investments	(561,000) -		(561,000)
	22,000 (247,000) 786,000	6,923,000 (748,000)	6,945,000 (247,000) 38,000	65,000 (696,000) 615,000	6,956,000 (589,000)	(696,000) 26,000	Revenue Contribution to Capital ) Other Items Interest Payable (Inc HRA)	13,000 (994,000) 550,000	12,813,000 5,788,000	12,826,000 (994,000) 6,338,000
_	(3,066,000)	(43,000) 6,132,000	3,066,000	(2,759,000)	(50,000) 6,317,000	2,873,000	) Depreciation Reversals & Other Adjs. –	(3,843,000)	(43,000)	(3,886,000)
	-	8,821,000	8,821,000	-	12,871,000	12,871,000	Transferred to Housing Summary	-	13,645,000	13,645,000
	(3,066,000)	14,953,000	11,887,000	(3,444,000)	19,188,000	15,744,000	_	(4,835,000)	32,203,000	27,368,000
Page			(171,247) 170,000 - - (203,000)			,	Contribution (from)/to Revenue Reserves FRS 17 Adjustment Contribution (from)/to Other Reserves Transfer (from)/to Housing Revenue Account Council Tax Freeze Grant			13,655 955,000 -
ω			(1,104,000)		_		) Contribution from District Development Fund		_	(1,117,000)
S		<u>-</u> -	10,578,753			16,366,823	Reduction in Amount to be met from Government G _Revenue Account items	rant and Local Taxatio	n & other Housing	27,219,655

## **Capital Programme**

	General	Housing	2011/12 Original	General	Housing	2011/12 Revised			2012/13 Original Housing	
	Fund	Revenue	Total	Fund	Revenue	Total		General Fund	Revenue	Total
	£	£	£	£	£	£	Gross Expenditure	£	£	£
	307,000 1,437,000 2,181,000 488,000 1,778,000 240,000	6,919,000 54,000	307,000 1,437,000 2,181,000 488,000 8,697,000 240,000 54,000	536,000 1,572,000 1,582,000 358,000 1,175,000 80,000	7,026,000	536,000 1,572,000 1,582,000 358,000 8,201,000 80,000	Corporate Support Services Deputy Chief Executive Environmental and Street Scene Finance and ICT Housing Planning & Economic Development Internal Trading Organisations	712,000 120,000 1,596,000 362,000 2,761,000 50,000	12,806,000 57.000	712,000 120,000 1,596,000 362,000 15,567,000 50,000 57,000
	-	34,000	34,000	-	-	-	internal Trauling Organisations	-	37,000	37,000
70	6,431,000	6,973,000	13,404,000	5,303,000	7,026,000	12,329,000	Total Capital Expenditure	5,601,000	12,863,000	18,464,000
Page	22,000	6,923,000	6,945,000	65,000	6,956,000	7,021,000	Less: Revenue Contributions to Capital	13,000	12,813,000	12,826,000
36	6,409,000	50,000	6,459,000	5,238,000	70,000	5,308,000	To be met from Capital Resources	5,588,000	50,000	5,638,000
							Financed by:			
	5,801,000 520,000 88,000	50,000	5,801,000 520,000 138,000	4,237,000 363,000 638,000	70,000	4,237,000 363,000 708,000	Capital Receipts Government Grants Other Grants	4,910,000 394,000 334,000		4,910,000 394,000 334,000
_	6,409,000	50,000	6,459,000	5,238,000	70,000	5,308,000	Total Financing	5,638,000	-	5,638,000

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## COUNCIL TAX RATES FOR DISTRICT & PARISH/TOWN COUNCILS 2012/13

Authorities	Tax Base No.'s	Precept 2012/13	Council Tax Band D	Band A	Band B	Band C	Band D	Band E	Band F	Band G	Band H
		£	£	£	£	æ	æ	£	£	£	£
District Expenses	54,900.8	8,167,592	148.77	99.18	115.71	132.24	148.77	181.83	214.89	247.95	297.54
	1										
Abbess, Berners and Beauchamp Roding	212.9	5,000	23.49	114.84	133.98	153.12	172.26	210.54	248.82	287.10	344.52
Buckhurst Hill	5,311.4	367,800	69.25	145.35	169.57	193.80	218.02	266.47	314.92	363.37	436.04
Chigwell	5,996.9	223,918	37.34	124.07	144.75	165.43	186.11	227.47	268.83	310.18	372.22
Epping Town	5,179.1	434,200	83.84	155.07	180.92	206.76	232.61	284.30	335.99	387.68	465.22
Epping Upland	416.1	11,876	28.54	118.21	137.91	157.61	177.31	216.71	256.11	295.52	354.62
Fyfield	421.2	10,423	24.75	115.68	134.96	154.24	173.52	212.08	250.64	289.20	347.04
High Ongar	576.0	13,500	23.44	114.81	133.94	153.08	172.21	210.48	248.75	287.02	344.42
Lambourne	931.1	29,860	32.07	120.56	140.65	160.75	180.84	221.03	261.21	301.40	361.68
Loughton Town	13,077.4	643,200	49.18	131.97	153.96	175.96	197.95	241.94	285.93	329.92	395.90
Matching	446.4	14,035	31.44	120.14	140.16	160.19	180.21	220.26	260.30	300.35	360.42
Moreton, Bobbingworth and the Lavers	572.4	12,300	21.49	113.51	132.42	151.34	170.26	208.10	245.93	283.77	340.52
Nazeing	2,108.6	72,494	34.38	122.10	142.45	162.80	183.15	223.85	264.55	305.25	366.30
North Weald Bassett	2,646.4	138,815	52.45	134.15	156.50	178.86	201.22	245.94	290.65	335.37	402.44
Ongar Town	2,782.6	230,469	82.83	154.40	180.13	205.87	231.60	283.07	334.53	386.00	463.20
Roydon	1,322.7	29,109	22.01	113.85	132.83	151.80	170.78	208.73	246.68	284.63	341.56
Sheering	1,361.9	30,810	22.62	114.26	133.30	152.35	171.39	209.48	247.56	285.65	342.78
Stanford Rivers	359.0	11,700	32.59	120.91	141.06	161.21	181.36		261.96	302.27	362.72
Stapleford Abbotts	518.2	6,629	12.79	107.71	125.66	143.61	161.56	197.46	233.36	269.27	323.12
Stapleford Tawney	74.6	1,461	19.58	112.23	130.94	149.64	168.35	205.76	243.17	280.58	336.70
Theydon Bois	2,019.4	103,280	51.14	133.27	155.49	177.70	199.91	244.33	288.76	333.18	399.82
Theydon Garnon	67.4	1,000	14.84	109.07	127.25	145.43	163.61	199.97	236.33	272.68	327.22
Theydon Mount	112.0	1,507	13.46	108.15	126.18	144.20	162.23	198.28	234.33	270.38	324.46
Waltham Abbey Town	8,140.0	768,901	94.46	162.15	189.18	216.20	243.23	297.28	351.33	405.38	486.46
Willingale	247.1	4,500	18.21	111.32	129.87	148.43	166.98	204.09	241.19	278.30	333.96
Town and Parish Total	54,900.8	3,166,787	57.68	38.45	44.86	51.27	57.68	70.50	83.32	96.13	115.36
District, Town and Parish Total	54,900.8	11,334,379	206.45	137.63	160.57	183.51	206.45	252.33	298.21	344.08	412.90

		N I		_
А	N	N	EX	•

Authorities	Tax Base	Precept	Council Tax	Band	Band	Band	Band	Band	Band	Band	Band
	No.'s	2012/13	Band D	Α	В	С	D	E	F	G	Н
		£	£	£	£	£	£	£	£	£	£
Essex County Council	54,900.8	59,663,444	1,086.75	724.50	845.25	966.00	1,086.75	1,328.25	1,569.75	1,811.25	2,173.50
Essex Police Authority	54,900.8	7,505,488	136.71	91.14	106.33	121.52	136.71	167.09	197.47	227.85	273.42
Essex Fire Authority	54,900.8	3,646,511	66.42	44.28	51.66	59.04	66.42	81.18	95.94	110.70	132.84
District Expenses	54,900.8	8,167,592	148.77	99.18	115.71	132.24	148.77	181.83	214.89	247.95	297.54

# PART B: SUMMARY - COUNCIL TAX RATES INCLUDING ALL PRECEPTS 2012/13

Abbess, Berners and Beauchamp Roding	212.9	5,000	23.49	974.76	1,137.22	1,299.68	1,462.14	1,787.06	2,111.98	2,436.90	2,924.28
Buckhurst Hill	5,311.4	367,800	69.25	1,005.27	1,172.81	1,340.36	1,507.90	1,842.99	2,178.08	2,513.17	3,015.80
Chigwell	5,996.9	223,918	37.34	983.99	1,147.99	1,311.99	1,475.99	1,803.99	2,131.99	2,459.98	2,951.98
Epping Town	5,179.1	434,200	83.84	1,014.99	1,184.16	1,353.32	1,522.49	1,860.82	2,199.15	2,537.48	3,044.98
Epping Upland	416.1	11,876	28.54	978.13	1,141.15	1,304.17	1,467.19	1,793.23	2,119.27	2,445.32	2,934.38
Fy <b>fio</b> ld	421.2	10,423	24.75	975.60	1,138.20	1,300.80	1,463.40	1,788.60	2,113.80	2,439.00	2,926.80
Hid Ongar	576.0	13,500	23.44	974.73	1,137.18	1,299.64	1,462.09	1,787.00	2,111.91	2,436.82	2,924.18
Lambourne	931.1	29,860	32.07	980.48	1,143.89	1,307.31	1,470.72	1,797.55	2,124.37	2,451.20	2,941.44
Logshton Town	13,077.4	643,200	49.18	991.89	1,157.20	1,322.52	1,487.83	1,818.46	2,149.09	2,479.72	2,975.66
Matching	446.4	14,035	31.44	980.06	1,143.40	1,306.75	1,470.09	1,796.78	2,123.46	2,450.15	2,940.18
Moreton, Bobbingworth and the Lavers	572.4	12,300	21.49	973.43	1,135.66	1,297.90	1,460.14	1,784.62	2,109.09	2,433.57	2,920.28
Nazeing	2,108.6	72,494	34.38	982.02	1,145.69	1,309.36	1,473.03	1,800.37	2,127.71	2,455.05	2,946.06
North Weald Bassett	2,646.4	138,815	52.45	994.07	1,159.74	1,325.42	1,491.10	1,822.46	2,153.81	2,485.17	2,982.20
Ongar Town	2,782.6	230,469	82.83	1,014.32	1,183.37	1,352.43	1,521.48	1,859.59	2,197.69	2,535.80	3,042.96
Roydon	1,322.7	29,109	22.01	973.77	1,136.07	1,298.36	1,460.66	1,785.25	2,109.84	2,434.43	2,921.32
Sheering	1,361.9	30,810	22.62	974.18	1,136.54	1,298.91	1,461.27	1,786.00	2,110.72	2,435.45	2,922.54
Stanford Rivers	359.0	11,700	32.59	980.83	1,144.30	1,307.77	1,471.24	1,798.18	2,125.12	2,452.07	2,942.48
Stapleford Abbotts	518.2	6,629	12.79	967.63	1,128.90	1,290.17	1,451.44	1,773.98	2,096.52	2,419.07	2,902.88
Stapleford Tawney	74.6	1,461	19.58	972.15	1,134.18	1,296.20	1,458.23	1,782.28	2,106.33	2,430.38	2,916.46
Theydon Bois	2,019.4	103,280	51.14	993.19	1,158.73	1,324.26	1,489.79	1,820.85	2,151.92	2,482.98	2,979.58
Theydon Garnon	67.4	1,000	14.84	968.99	1,130.49	1,291.99	1,453.49	1,776.49	2,099.49	2,422.48	2,906.98
Theydon Mount	112.0	1,507	13.46	968.07	1,129.42	1,290.76	1,452.11	1,774.80	2,097.49	2,420.18	2,904.22
Waltham Abbey Town	8,140.0	768,901	94.46	1,022.07	1,192.42	1,362.76	1,533.11	1,873.80	2,214.49	2,555.18	3,066.22
Willingale	247.1	4,500	18.21	971.24	1,133.11	1,294.99	1,456.86	1,780.61	2,104.35	2,428.10	2,913.72

Authorities	Council Tax Re	Council Tax Requirement			Council Tax Band D		
	2011/12	2012/13		2011/12	2012/13		
	£	£		£	£	%	
Essex County Council	59,346,548	59,663,444		1,086.75	1,086.75	0.00	
Essex Police Authority	7,214,968	7,505,488		132.12	136.71	3.47	
Essex Fire Authority	3,627,143	3,646,511		66.42	66.42	0.00	
District Expenses	8,124,211	8,167,592		148.77	148.77	0.00	
Abbess, Berners and Beauchamp Roding	5,000	5,000		25.04	23.49	-6.19	
Buckhurst Hill	367,142	367,800		69.25	69.25	0.00	
Chigwell	217,958	223,918		36.43	37.34	2.50	
Epping Town	428,500	434,200		83.84	83.84	0.00	
Epping Upland	11,500	11,876		27.72	28.54	2.96	
Fyfield	10,423	10,423		25.40	24.75	-2.56	
High Ongar	13,500	13,500		23.48	23.44	-0.17	
Lambourne	29,860	29,860		31.88	32.07	0.60	
Loughton Town	641,200	643,200		49.18	49.18	0.00	
Matching	10,500	14,035		31.45	31.44	-0.03	
Moreton, Bobbingworth and the Lavers	13,285	12,300		19.86	21.49	8.21	
Nazeing	72,476	72,494		34.38	34.38	0.00	
North Weald Bassett	132,205	138,815		51.46	52.45	1.92	
Ongar Town	193,481	230,469		69.90	82.83	18.50	
Roydon	28,821	29,109		21.73	22.01	1.29	
Sheering	31,660	30,810		23.15	22.62	-2.29	
Stanford Rivers	11,700	11,700		32.06	32.59	1.65	
Stapleford Abbotts	6,638	6,629		12.95	12.79	-1.24	
Stapleford Tawney	1,379	1,461		19.07	19.58	2.67	
Theydon Bois	103,280	103,280		52.17	51.14	-1.97	
Theydon Garnon	970	1,000		14.59	14.84	1.71	
Theydon Mount	1,507	1,507		13.90	13.46	-3.17	
Waltham Abbey Town	769,363	768,901		94.46	94.46	0.00	
Willingale	4,500	4,500		18.20	18.21	0.05	

## **Medium Term Financial Strategy**

#### Introduction

- 1. For a number of years as part of the Council's sound financial planning arrangements a four-year financial strategy has been prepared. This document allows a considered view to be taken of spending and resources. Without a medium term financial strategy finances would be managed on an annual basis leading to sudden expansions and contractions in services. Clearly such volatility would lead to waste and be confusing for stakeholders.
- 2. Managing this Council's finances has been made easier by isolating one off fluctuations (District Development Fund or DDF) from the ongoing core services (Continuing Service Budgets or CSB). This distinction highlights the differing effects in the medium term of approving different types of initiative.
- 3. A key part of the strategy is future rises in Council Tax and the Council has a stated ambition to not only remain a low tax authority but to ultimately have the lowest Band D charge in Essex. This ambition is unlikely to be realised until 2013/14, as it is anticipated that most Councils will freeze their charges for 2012/13. The Council currently has the second lowest charge and the gap to the lowest Band D charge in Essex is only £1.35.
- 4. At its 26 September 2011 meeting the Finance and Performance Management Cabinet Committee decided that communication of the revised medium term financial strategy to staff, partners and other stakeholders be undertaken by way of publishing key bullet points in appropriate publications.

#### **Previous Medium Term Financial Strategy**

- 5. That meeting of the Finance and Performance Management Cabinet Committee considered the annual Financial Issues Paper and an updated medium term financial strategy. At that time Members attention was drawn to a number of areas of significant uncertainty. Key amongst those were the structural reforms to the financing of local authorities through the local retention of NNDR and the Government's programme of welfare reform. The general state of domestic and world economies remains a concern and the possibility of a double dip recession is still with us. There were also questions over the New Homes Bonus, self-financing for the HRA and the capitalisation of pension deficit payments.
- 6. Against this background of risk and uncertainty a forecast was constructed that set a target of £14.88m for CSB expenditure for 2012/13 and maintained the requirement for annual CSB savings over the forecast period. At this time deficit budgets were anticipated for each year of the forecast, although these were reducing at the end of the forecast.
- 7. At that time the predicted General Fund balance at 1 April 2016 of £7.1m represented over 47% of the anticipated Net Budget Requirement (NBR) for 2015/16 and was therefore somewhat higher than the guideline of 25%. It was also predicted at that time that there would be £888,000 left in the DDF at 1 April 2016.

#### **Updated Medium Term Financial Strategy**

- 8. In the period since the Financial Issues Paper the Government has responded to the consultations on localising Council Tax Benefit and the local retention of business rates. These responses have made the direction of policy clearer but have been little help in terms of hard numbers for inclusion over the medium term. In constructing the forecast it has been necessary to make certain assumptions, these are set out below:
  - a) CSB Growth the net savings required for 2012/13 have been found, but budgets will be re-visited during the course of 2012/13 to seek further reductions. In common with the earlier version of the strategy, target CSB savings are included for the period 2013/14 to 2014/15. The extension of the waste contract, removal of under spent budgets and the ending of financial support for Police Community Support Officers have helped achieve the savings required for 2012/13. However, annual net savings targets of £0.45m for 2013/14 and 2014/15 are likely to prove challenging.
  - b) DDF all of the known items for the four-year period have been included and at the end of the period a balance of £1.31m is still available. This is an improvement on the position in the current year's budget, where the MTFS adopted in February 2011 showed a closing balance at the end of the period of £216,000.
  - c) Grant Funding beyond 2012/13 it has been assumed that there will be a 10% reduction in grant over the remaining two years of the CSR period. This exceeds the headline figures provided in October 2010 to make allowance for the poorer than expected recovery since then and the effects of the Government's re-working of the grant allocation model.
  - d) Inter-related Funding because of the changes in funding structures beyond 2012/13 and the top slicing of New Homes Bonus funding from the NNDR pool, only NHB income relating to the first two years of the scheme has been built into the model.
  - e) Council Tax Increase Members have confirmed they wish to freeze the charge for 2012/13. Increases of 2.5% have been allowed for subsequent years. These assumptions have been built into the strategy.
- 9. This revised medium term financial strategy has deficits in the final three years of the period, although these are reducing and the use of reserves in 2015/16 is £311,000 lower than in 2014/15. The predicted revenue balance at the end of the period is £7.624m, which represents 51% of the NBR for 2015/16 and thus comfortably exceeds the target of 25%.
- 10. It is worth repeating that savings are still necessary in the next two years of the strategy and in approving the medium term financial strategy Members are asked to note these targets. The strategy will be monitored during the year and updated for the September 2012 meeting of the Finance and Performance Management Cabinet Committee.

# GENERAL FUND MEDIUM TERM FINANCIAL STRATEGY 2011/12 - 2015/16

ORIGINAL 2011/12		REVISED FORECAST 2011/12	FORECAST 2012/13	FORECAST 2013/14	FORECAST 2014/15	FORECAST 2015/16
£'000	NET REVENUE EXPENDITURE	£'000	£'000	£'000	£'000	£'000
17,090	Continuing Services Budget	17,393	15,968	15,612	15,390	14,908
-1,408	CSB - Growth Items	-1,750	-1,233	77	109	45
0	Net saving	0	0	-450	-450	0
15,682	Total C.S.B	15,643	14,735	15,239	15,049	14,953
1,104	One - off Expenditure	350	1,117	378	108	7
16,786	Total Net Operating Expenditure	15,993	15,852	15,617	15,157	14,960
-1,104	Contribution to/from (-) DDF Balances	-350	-1,117	-378	-108	-7
-171	Contribution to/from (-) Balances	69	13	-411	-464	-153
15,511	Net Budget Requirement	15,712	14,748	14,828	14,585	14,800
	FINANCING					
7,387	Government Support (NNDR+RSG)	7,590	6,656	6,456	6,004	6,004
8,124	District Precept	8,124	8,168	8,372	8,581	8,796
0	Collection Fund Adjustment	-2	-76	0	0	0
15,511	To be met from Government Grants and Local Tax Payers	15,712	14,748	14,828	14,585	14,800
	Band D Council Tax	148.77	148.77	152.49	156.30	160.21
	Percentage Increase %		0.0	2.5	2.5	2.5

# GENERAL FUND MEDIUM TERM FINANCIAL STRATEGY 2011/12 - 2015/16

	REVISED FORECAST 2011/12	FORECAST 2012/13	FORECAST 2013/14	FORECAST 2014/15	FORECAST 2015/16
REVENUE BALANCES	£'000	£'000	£'000	£'000	£'000
Balance B/forward	8,570	8,639	8,652	8,241	7,777
Surplus/Deficit(-) for year	69	13	-411	-464	-153
Balance C/Forward	8,639	8,652	8,241	7,777	7,624
DISTRICT DEVELOPMENT FUND					
Balance B/forward	3,269	2,919	1,802	1,424	1,316
Transfer Out	-350	-1,117	-378	-108	-7
	0.040	4.000	4.404	4.040	4.000
Balance C/Forward	2,919	1,802	1,424	1,316	1,309
CAPITAL FUND (inc Cap Receipts)					
Balance B/forward	18,694	14,612	9,876	9,220	8,635
New Usable Receipts	155	174	234	294	294
Use of Capital Receipts	-4,237	-4,910	-890	-879	-773
Balance C/Forward	14,612	9,876	9,220	8,635	8,156
TOTAL BALANCES	26,170	20,330	18,885	17,728	17,089
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The Chief Financial Officer's report to the Council on the robustness of the estimates for the purposes of the Council's 2012/13 budgets and the adequacy of the reserves.

#### Introduction

- 1. The Local Government Act 2003 section 25 introduced a specific personal duty on the "Chief Financial Officer" (CFO) to report to the Authority on the robustness of the estimates for the purposes of the budget and the adequacy of reserves. The Act requires Members to have regard to the report when determining the Council's budget requirement for 2012/13. If this advice is not accepted, the reasons must be formally recorded within the minutes of the Council meeting. Council will consider the recommendations of Cabinet on the budget for 2012/13 and determine the planned level of the Council's balances.
- 2. Sections 32 and 43 of the Local Government Finance Act 1992 also require billing and precepting authorities to have regard to the level of reserves needed for meeting estimated future expenditure when calculating the net budget requirement.
- 3. There are a range of safeguards, which exist to ensure local authorities do not over-commit themselves financially. These include:
  - The CFO's s.114 powers, which require a report to the Cabinet and to all members of the local authority if there is or is likely to be unlawful expenditure or an unbalanced budget
  - The Prudential Code, which applied to capital financing from 2004/05.

#### The Robustness of the Recommended Budget

- 4. A number of reports to the Cabinet in recent years have highlighted the difficulties inherent in setting budgets, not least because of significant changes in the level and complexity of Government funding and continuing pressure to protect and develop services. At the same time major changes have been introduced to the way the Council is structured and managed and the way services like waste and leisure are delivered. These changes and the "Credit Crunch" are still ongoing and represent significant risks to the Council's ability to assess properly all the financial pressures it faces.
- 5. However the Council's budget process, developed over a number of years, has many features that promote an assurance in its reliability:
  - The rolling four year forecast provides a yardstick against which annual budgets can be measured
  - The early commencement of the budget process and the clear annual timetable for both Members and officers including full integration with the business planning process promotes considered and reasoned decision making
  - The establishment of budget parameters in the summer is designed to create a clear focus before the budget process commences

- The analysis of the budget between the continuing services and one off District Development Fund items smoothes out peaks and troughs and enables CSB trends to be monitored
- The adoption of a prudent view on the recognition of revenue income and capital receipts
- The annual bid process whereby new or increased budgets should be reported to Cabinet before inclusion in the draft budget
- Clear and reasoned assumptions made about unknowns, uncertainties or anticipated changes
- 6. Changes to the process have also created the facility for far greater consultation, particularly with the development of the Overview and Scrutiny Panel which deals with finance and performance management issues. With a Cabinet system the onus is on Portfolio Holders to work closely with Directors to deliver acceptable and accurate budgets. This role has been taken seriously and has helped enhance the detailed knowledge of the Cabinet.
- 7. The budget is therefore based on strong and well-developed procedures and an integrated and systematic approach to the preparation of soundly based capital and revenue plans and accurate income and expenditure estimates. The risks or uncertainties inherent in the budget have been identified and managed, as far as is practicable, and assumptions about their impact have been made.
- 8. The conclusion is that the estimates as presented to the Council are sufficiently robust for the purposes of the Council's overall budget for 2012/13.

# Factors to be taken into account when undertaking a Risk Assessment into the overall Level of Reserves and Balances

- 9. Guidance from the Chartered Institute of Public Finance and Accountancy (CIPFA) states that the following factors should be taken into account when the CFO considers the overall level of reserves and balances:
  - Assumptions regarding inflation;
  - Estimates of the level and timing of capital receipts;
  - Treatment of demand led pressures;
  - Treatment of savings;
  - Risks inherent in any new partnerships etc;
  - Financial standing of the authority i.e. level of borrowing, debt outstanding etc:
  - The authority's track record in budget management;
  - The authority's capacity to manage in-year budget pressures;
  - The authority's virements and year-end procedures in relation to under and overspends;
  - The adequacy of insurance arrangements.
- 10. These issues have formed the basis for budget reports in the past and they remain relevant for the current budget.

#### **Factor Assessment**

## a. Inflationary pressures

- 11. Every year base budget estimates are produced and then different inflation factors are applied to the resultant figures to take budgets to out-turn prices. It is inevitable that there will be either over or under provision for the full cost of inflation, as prices will vary against the estimates made. Efforts have been made to predict the level of inflation in the coming year, although the difficulty in making these predictions is highlighted by inflation remaining stubbornly high and above the target for, and predictions of, the Monetary Policy Committee. Inflation, as measured by the annual rate of increase in the Retail Prices Index, reduced from 5.2% for November to 4.8% for December. Over this period the Consumer Prices Index (CPI) fell from 4.8% to 4.2% and so is still double the Government target of 2%. However, whilst recovery in the overall economy remains weak the Monetary Policy Committee are likely to continue their cautious stance and not strongly intervene with increases in interest rates to reduce inflation.
- 12. Inflation, as measured by CPI, has been 4% or more for over a year now and has contributed to pressure for a pay award. Pay rates have been frozen since 2010/11 and the Government has stressed the need for restraint in public sector pay over the length of the Comprehensive Spending Review. The Medium Term Financial Strategy (MTFS) includes an allowance of 1% for pay awards for 2013/14 and 2014/15, in line with the Government's policy. In the budgets the centrally held vacancy allowance has been maintained at 2.5%. This reflects the ongoing underspends, with total salaries at December 2011 being 4.5% underspent. It is unlikely that the Authority will have a full establishment throughout 2012/13 and so this allowance is reasonable.

#### b. Estimates on the level and timing of capital receipts

- 13. The Council has always adopted a prudent view on the level and timing of capital receipts. Capital receipts are not recognised for budgetary purposes unless they have been received or their receipt is contractually confirmed prior to the budget being ratified. Currently, no significant disposals are anticipated in 2012/13.
- 14. The exception to this relates to receipts from council house sales. In this instance because sales occur throughout the year assumptions are made about their generation. Although sales have fallen dramatically from previous years and the pattern of less than 10 sales per annum is expected to continue. Clearly if the forecasts contained in this report are not realised in full, there could be a financial impact on the General Fund because investment income to that account has been based on that level of sales. However, this is relatively unlikely given the low numbers involved.
- 15. Even with the Authority's substantial capital programme, which exceeds £78m over five years, it is anticipated that the balance of usable capital receipts at 31 March 2016 will be £8.1m. The Capital Strategy continues to emphasise that priority will be given to capital schemes that will create future revenue benefit, either through increased income or reduced costs.

#### c. Treatment of demand led pressures and savings

- 16. Demand led pressures on the benefits and homelessness services may well increase as the Welfare Reforms begin to impact. Locally the stagnation in the housing market seems to be improving, with some increases in key income streams like planning and building control fees and land charges. The move away from prescribed planning fees, with Council's being able to seek full recovery of their costs, has not yet happened. However, the Council remains hopeful that this measure will be introduced in 2012/13 as the additional freedom in setting charges would be welcomed.
- 17. Savings have been achieved for the 2011/12 and 2012/13 budgets by focusing on areas that have historically underspent. There has been some history in recent years of the budget as a whole being underspent and an exercise was undertaken to limit budgets going forward to the average amount spent in the previous three years. This removed over £500,000 from the CSB over the two years. The other key saving has been on the waste management contract which has been extended following negotiations that generated annual savings of £850,000. A number of other smaller savings have also been identified and together these provide a sound base for the 2012/13 budget. However, there is still a need for further savings in 2013/14 and 2014/15 and work is ongoing on a number of ideas to reduce net costs.

# d. Risks inherent in partnership arrangements etc

18. There are several partnership arrangements, some of which carry risks of varying degrees in monetary terms. The risks have not been specifically identified in the budget but are underwritten through the Authority's balances.

# e. Financial standing of the authority (i.e. level of borrowing, debt outstanding etc)

- 19. The Authority is currently debt free, although with self-financing for the Housing Revenue Account (HRA) this will change before the year end. This is not a significant concern as the 30 year business plan for the HRA has demonstrated that the Authority will be considerably better off in the long term. Revenue reserves for both the General Fund and the HRA are in a healthy state.
- 20. The largest threat to the Authority's financial standing is the replacing of the block grant system with a new model under which authorities are financed through locally retained business rates. This system will come in from 2013/14 and no figures have yet been provided by the Government. There are two concerns as the funding could drop initially under the new system, and going forward the authority could see reductions in funding if the level of business rates collected in the district reduces. There is a potential upside as if the amount of business rates increases the authority should be able to retain 80% of that growth.
- 21. There is also significant concern about the localisation of Council Tax Benefit (CTB) from 2013/14. The Authority will receive a fixed grant of 90% of current expenditure and will have to choose between passing this cut on to those currently in receipt of CTB or supplementing the scheme with its own resources. The monetary shortfall will exceed £1 million and this will increase if the number of claimants increases. The MTFS has been based on the assumption that the Authority will not top up the Government funding.

# f. The authority's track record in budget management, including its ability to manage in-year budget pressures

- 22. The Authority has a proven track record in financial management as borne out by the Annual Audit Letters from the Authority's external auditors. A comparison of actual net expenditure with estimates over a number of year's shows that the Council rarely experiences over spends of any significance.
- 23. Most managers have received training on budget management. A course involving an external trainer, the CFO and the Chief Internal Auditor has now been supplemented with additional detailed training on a directorate basis being provided by accountancy staff.
- 24. The quarterly budget monitoring reports on key budgets to both the Finance and Performance Management Cabinet Committee and Scrutiny Panel will continue throughout 2012/13. The production of these reports during the year is essential in identifying emerging problems at the earliest opportunity. This allows maximum benefit to be accrued from any corrective action taken.

# g. The authority's virement and year-end procedures in relation to under and overspends

25. The Authority has recognised and embedded virement procedures that allow funds to be moved to areas of pressure. Although underspends and overspends are not automatically carried forward, the Authority does have an approved carry forward scheme for capital and DDF which is actioned through the formal provisional outturn report to the Finance & Performance Management Cabinet Committee in the summer of each year.

## h. The adequacy of insurance arrangements

26. The Authority is now part way through a three year contract, which commenced in June 2010. This contract was entered into following a collaborative procurement exercise with twelve other authorities and has an option to extend for an additional two years. The Authority still maintains an insurance fund, which as at 31 March 2011 had a balance of £424,000.

#### i. Pension liabilities

- 27. The latest triennial valuation as at 31 March 2010 showed a reduction in the funding level of the scheme to 71% (the value of the scheme's assets only cover 71% of the liabilities). However, the actuaries have been able to keep the deficit payments at a similar level for three years by increasing the deficit recovery period from 20 to 27 years. Ongoing contributions have benefitted from a slight reduction from 13.1% to 13%.
- 28. Annual applications have been made to Department for Communities and Local Government (DCLG) for capitalisation directions, as separate directions are required for the Housing Revenue Account and the General Fund. It has been increasingly difficult to obtain capitalisation directions and for 2011/12 the qualifying criteria were doubled. Even though the applications for 2011/12 met the tougher criteria they were still rejected by DCLG. In view of this the full amounts of the deficit payments have been included in the CSB. This means these commitments are now funded but still allows applications to be made, subject to any further tightening of the criteria.

#### Statement on the adequacy of the reserves and balances

- 29. The Use of Resources assessment previously conducted by the external auditors moved on from the formulaic approach of CPA to achieve the 'good' ranking for reserves. The old formula had suggested that the Council should maintain a General Fund balance of at least £0.89m but no more than £17.86m. The Council's current best estimate of the General Fund balance at 31 March 2013 is £8.65m as shown in the Annex 8 b. This is clearly within the range specified but as a benchmark is not particularly useful. Therefore a risk assessment related to the Authority's individual circumstances is provided as a more meaningful benchmark against which the adequacy of the balances can be determined.
- 30. The following table lists those developments and cost pressures within the fouryear forecast that offer the greatest risk to financial stability.

Item of risk	Estimated level of financial risk £000	Level of risk %	Adjusted level of risk £000
Basic 5% of Net Operating Expenditure			800
Grant reduction being 20% instead of	650	50	325
10% over last 2 years of CSR			
Pay award being settled 1% in excess	800	20	160
of estimate for 12/13 and future years			
Inflationary pressures between 1-4%	600	20	120
higher than budget			
Loss of North Weald Market Income	4,000	20	800
General Income between 1-4% less	600	10	60
than budget			
Unintended consequences of HRA	2,000	20	400
reform impacting on General Fund			
Localisation of Council Tax Benefit	3,500	40	1,400
shortfall funded from 13/14 to 15/16			
Renegotiating External contracts and	1,000	10	100
partnership arrangements			
Emergency Contingency	800	20	160
New Homes Bonus, income over	(1,200)	30	(400)
MTFS greater than anticipated			
Total	12,750		3,925

- 31. The income generated from the market at North Weald airfield is significant to the ongoing financial well being of the Authority. Uncertainties surrounding the future of the airfield create a risk to the Authority that needs to be recognised and quantified hence its inclusion in the list above.
- 32. A number of contracts have been granted to outside bodies for the provision of Council services. The failure of any of these contracts would inevitably lead to the Council incurring costs, which may not be reimbursed. Other than certain bond arrangements there is no specific provision made in the estimates for this type of expenditure, which therefore would have to be covered by revenue balances.

- 33. The presentation in this table is not a scientific approach, but a crude attempt to put a broad order of scale on the main financial risks potentially facing the Council. It is meant to be thought provoking rather than definitive. It is certainly not a complete list of all the financial risks the Council faces but it shows the potential scale of some of the risks and uncertainties and the impact they may have on the Council's balances if they were to come to fruition.
- 34. Based on the old CPA formula there is an expectation that an authority should carry a level of balance that equates to at least 5% of the net operating expenditure (NOE) of the Authority. During the period of the four-year plan NOE is expected to average out at £15.4m, which suggests a figure of £800,000.
- 35. The Council has always been conscious of its balances position as can be demonstrated by budget reports over many years. Fortunately for the Authority the question had not been whether it had a sufficient level of balance but rather that it had too much. Balances increased by £270,000 in 2010/11 to leave a balance of £8.6m at 31 March 2011.
- 36. A number of policies have been determined previously to bring about reductions and the current policy reflects that deficit budgets are necessary to support the structured reduction in spending. The current policy allows for balances to fall to no lower than 25% of Net Budget Requirement (NBR). This is slightly different from the NOE stated above, the average NBR figure for the next four years is expected to be £14.8m therefore 25% of that figure equates to £3.7m. The current four-year forecast shows balances still at £7.6m at the end of 2015/16.
- 37. The risk assessment undertaken above suggests that 20-25% of NBR is about the range that this authority should be maintaining its balances within. By 31 March 2016 balances will represent 50% of NBR, which is perfectly adequate. However, Members are aware that this situation can only be achieved with CSB savings and have stated a clear target of reducing expenditure throughout the period of the medium term financial strategy.
- 38. It has already been stated that the capital fund is expected to remain in a surplus position beyond 2015/16 and the capital programme is fully funded.
- 39. The Council has a few earmarked reserves (e.g. DDF), which are intended to be used for specific purposes over a period of time of more than a single financial year. These earmarked reserves have been excluded from the assessment for this reason.
- 40. The HRA revenue balance of £5.9m at 31 March 2011 is expected to decrease, by £949,000 in 2011/12 and then by a further £299,000 in 2012/13. The balance on the Housing Repairs Fund is expected to reduce over the next year, from £4m to £3.5m. Similarly, the Housing Major Repairs Reserve is predicted to decrease from £6.6m to £5.9m. The 30 year business plan has demonstrated that under self-financing the overall financial standing of the HRA will improve significantly and its reserves going into 2012/13 remain healthy.
- 41. The conclusion is that the reserves of the Council are adequate to cope with the financial risks the Council faces in 2012/13 but that savings will be needed in subsequent years to bring the budget back into balance in the medium term.